#### DOCUMENT RESUME

ED 312 427 CE 053 502

TITLE Job Training Quarterly Survey. JTPA Title IIA and III

Enrollments and Terminations during the First Three

Quarters of PY 1988 (July 1988-March 1989).

INSTITUTION Department of Labor, Washington, DC. Office of

Strategic Planning and Policy Development.

PUB DATE Sep 89 NOTE 66p.

PUB TYPE Reports - Research/Technical (143)

EDRS PRICE MF01/PC03 Plus Postage.

DESCRIPTORS \*Disadvantaged; \*Dislocated Workers; Employment

Programs; \*Enrollment Rate; Federal Legislation; \*Federal Programs; Job Placement; Job Training;

\*Outcomes of Education; \*Participant Characteristics;

Postsecondary Education; Program Effectiveness;

Wages

IDENTIFIERS \*Job Training Partnership Act 1982

#### ABSTRACT

This document contains 36 tables that summarize some of the characteristics and experiences of persons who participated in training programs authorized under Titles IIA and III of the job Training Partnership Act (JTPA) during the first three quarters of program (PY) 1988. The data were obtained through the job Training Quarterly Survey (JTQS) and were extracted, for samples of program participants, from JTPA records maintained by the local program administrators. Some of the findings are as follows: (1) JTQS-estimated new enrollments in Title IIA decreased 5 percent during the first three quarters of PY 1988 compared to the sampe period l year earlier; (2) Title IIA participants were nearly identical for the first three quarters of both years (95 percent economically disadvantaged; 54 percent females; 47 percent minorities; 43 percent public assistance recipients; 37 percent under age 22; 29 percent school dropouts, and 58 percent high school graduates); (3) compared to the estimated JTPA-eligible population, Title IIA served relatively twice as many youth as well as larger proportions of blacks and high school graduates; (4) the average hourly wage of Title IIA terminees who entered employment increased from \$4.82 to \$5.02; (5) about 70 percent of enrollees completed Title IIA programs; (6) compared to the eligible population of displaced workers, Title III served higher proportions of females, Hispanics, and persons aged 22-44, but smaller percentages of whites and workers who were 45 and older; and (7) the average hourly wage of \$7.43 for PY 1988 Title III terminees was unchanged from the year before. (KC)

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#### JOB TRAINING QUARTERLY SURVEY

# JTPA TITLE IIA AND III ENROLLMENTS AND TERMINATIONS DURING THE FIRST THREE QUARTERS OF PY 1988 (JULY 1988-MARCH 1989)

# U.S. Department of Labor Division of Performance Management and Evaluation Office of Strategic Planning and Policy Development

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September 1989

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# 1. EXECUTIVE SUMMARY

### JTPA Activity During the First Three Quarters of PY 1988

The following estimates summarize the characteristics and experiences of persons who participated in training programs authorized under Titles IIA and III of the Job Training Partnership Act (JTPA). The data were obtained through the Job Training Quarterly Survey (JTQS) and were extracted, for samples of program participants, from JTPA records maintained by the local program administrators.

- JTQS-estimated new enrollments in Title IIA decreased five percent during the first three quarters of program year (PY) 1988 compared to the same period one year earlier, while terminations decreased 10 percent. The full impact of these apparent decreases cannot be measured until year-end data become available for the fourth quarter of PY 1988.
- Title IIA participant characteristics were nearly identical for the first three quarters of PY 1988 and PY 1987. The July 1988-March 1989 terminees displayed the following characteristics:
  - 95% economically disadvantaged.
  - 54% females.
  - 47% minorities.
  - 43% public assistance recipients.
  - 37% youth (age <22).
  - 29% school dropouts.
  - 58% high school graduates.
- Program activity breakdowns within Title IIA were also similar for the two periods. The distribution of July 1988-March 1989 terminees included:
  - 33% classroom training.
  - 25% on-the-job training.
  - 16% job search assistance.
- Compared to the estimated JTPA-eligible population, Title IIA served relatively twice as many youth (age <22) as well as larger proportions of blacks and high school graduates. Although AFDC recipients tended to be overrepresented in JTPA, public assistance recipients overall (including AFDC) were slightly underrepresented.
- Median length of stay in July 1988-March 1989 Title IIA programs, an estimated 13.8 weeks, was essentially unchanged compared to length of stay for terminees during the first three guarters of PY 1987.
- An estimated 70 percent of all July 1988-March 1989 Title IIA terminees entered employment compared to 69 percent during the same period one year earlier, and the youth positive termination rate increased slightly (78% compared to 76%).
- The average hourly wage for Title IIA terminees who entered employment increased from \$4.82 to \$5.02.



- = The July 1988-March 1989 terminees exceeded the Title IIA national performance standards for the major outcome measures: entered employment rates, wages at placement, and the youth positive termination rate.
- New enrollments in Title III, as estimated by JTQS, increased 18 percent in the first three quarters of PY 1988 compared to the same period of PY 1987, while terminations decreased two percent. Final estimates of the changes between the two years will be made after data for the fourth quarter of PY 1988 become available.
- Title III terminees during July 1988-March 1989 exhibited the following characteristics:
  - 88% adults, age 22-54.
  - 60% males.
  - 81% high school graduates.
  - 26% minorities.
  - 50% unemployment compensation claimants.
  - 37% economically disadvantaged.

In contrast to the same period one year earlier, the proportions of males, blacks, high school graduates, and UC claimants decreased somewhat, while the percentages of Hispanics, economically disadvantaged persons, and public assistance recipients increased.

- Compared to the eligible population of displaced workers, Title III served higher proportions of females, Hispanics, and persons aged 22-44, but smaller percentages of whites and workers who were age 45 and older.
- The major program activities for Title III terminees during July 1988-March 1989 showed slight differences compared to the distribution one year earlier:
  - 27% classroom training (vs. 29%).
  - 20% on-the-job training (vs. 19%).
  - 34% job search assistance (vs. 38%).
- The overall median length of stay for July 1988-March 1989 terminees from JTPA Title III was approximately 12.8 weeks (about three weeks shorter than for terminees one year earlier). The decrease reflected an unusually large, but short-term, Title III program that targeted Hispanics during the second quarter of PY 1988.
- The entered employment rate for Title III JTPA terminees was 77 percent for the first three quarters of PY 1988 compared to 79 percent for the same period of PY 1987.
- The average hourly wage of \$7.43 for July 1988-March 1989 Title III terminees who entered employment at termination was essentially unchanged from the average of \$7.42 for the same period one year earlier.

**NOTE:** The July 1988-March 1989 data for a small segment of the sample were not available for tabulation in this paper. Thus, the enrollment and termination levels reported here may be underestimated by a small fraction (less than 5%); however, this discrepancy is not believed to have affected the distributions of participant characteristics and estimated program outcomes. The missing data will be collected on a delayed basis and included in year-end estimates for PY 1988.



#### 2. TECHNICAL NOTE

### JTQS Background and Sample Design

The data summarized in this paper and presented in the tables are part of the Job Training Quarterly Survey (JTQS) quick turnaround (QT) reporting system. The major purpose of the JTQS, sponsored by the Department of Labor (DOL), is to establish and maintain a nationally representative data base containing information on characteristics of individual participants in programs authorized under Titles IIA and III of the Job Training Partnership Act (JTPA). The JTQS QT data are collected by field staff of the Bureau of the Census and are extracted from JTPA administrative records for samples of program participants; the administrative records are maintained in the offices of a national sample of JTPA Service Delivery Areas (SDAs). Each JTQS quarterly sample of individuals is selected from the prior quarter's new JTPA enrollments or terminations; separate enrollee and terminee samples are selected, although a single sample of SDAs is used.

The data presented here are national estimates based on survey data. The data have been weighted using the inverses of the probabilities of selection as weighting factors. For reference purposes, the JTQS average weights and unweighted counts (sample sizes) for Title IIA and III enrollees and terminees are displayed below for PY 1988 by guarter of enrollment or termination.

	Title !!A		Title III		
<u>Quarter</u>	Enrollees	<u>Terminees</u>	Enrollees	<u>Terminees</u>	
July-September 1988					
Average weight	110.39	68.13	27.21	18.85	
Unweighted count	1,814	2,229	891	946	
October-December 1988					
Average weight	88.36	61.77	35.61	26.54	
Unweighted count	1,986	2,068	812	791	
January-March 1989					
Average weight	113.87	78.51	40.50	26.61	
Unweighted count	1,936	1,921	913	833	
April-June 1989					
Average weight		Not Yet			
Unweighted count		Available			



One caveat regarding the JTQS data base is particularly important. Due to continuing problems in the JTQS sampling scheme as applied for Title III of JTPA, the reliability of JTQS estimates involving participation in Title III programs is limited. Under the JTQS sample design, SDAs were selected as the primary sampling units for both Titles IIA and III ... using only the Title IIA allocations as measures of size. In the early stages of JTQS, Title III enrollees and terminees were sampled in the same manner as Title IIA participants, that is, as they were found in the records of the sampled SDAs. Thus, Title III participants were sampled only to the extent that the Title III programs or projects were SDA operated.

This proved to be an inappropriate technique for selecting a nationally representative sample of Title III enrollees and terminees. Experience gained over the first few years of operation of both JTPA and JTQS indicated that Title III funds (unlike Title IIA) tend to be allocated to specific projects that are often Statewide and not operated by an SDA. Hence, the earliest JTQS estimates of Title III enrollees and terminees were seriously biased downwards due to a basic deficiency in the original sample frame.

Beginning in PY 1984, the JTQS sample frame was modified so that counties, rather than SDAs, became the focus of data collection for Title III. To take advantage of efficiencies in data collection, the Census Bureau continued to sample the same SDAs used to gather Title IIA data. However, for Title III, an effort was made to go beyond SDA-operated programs and to select a sample of all Title III projects operated within the counties served by the sampled SDAs.

It was hoped that this modification would correct the JTQS Title III sampling problems, but when JASR administrative data were released at the end of both PY 1984 and PY 1985, it became clear that the JTQS was still undercounting Title III enrollments and terminations. Apparently, either the new sampling procedure failed to identify all non-SDA Title III projects in the sampled counties, or the counties associated with the Title IIA SDA sample frame were not representative for Title III. Effective with PY 1986 survey operations, DOL and the Census Bureau implemented further modifications to the JTQS sampling procedure so that the Title III sampling and data collection currently covers all Title III operations within each sampled State. The effect of these modifications will continue to be examined.



#### 3. TITLE IIA PARTICIPANTS

Table 1, on the next page, provides a quarterly history of Title IIA enrollment and termination levels from the inception of JTPA. Note that, in contrast to all other estimates in this paper, the table contains <u>adjusted</u> estimates for periods <u>prior to PY 1988</u>. The adjustment has been made due to differences between JTPA Annual Status Reports (JASR) and JTQS estimates.

Highlights for the most recent period are as follows:

- An estimated 220,400 participants were newly enrolled in JTPA Title IIA programs during January-March 1989. The cumulative figure for the first three quarters of PY 1988 was 596,100 which represents a five percent decrease compared to the 625,100 new enrollees estimated by the survey (i.e., unadjusted estimate) for the same period one year earlier.
- Title IIA terminations for the third quarter of PY 1988 were 150,800. The cumulative estimate for July 1988-March 1989 was 430,400, and this represents a 10 percent decrease compared to 477,500 terminees (unadjusted JTQS estimate) in the first three quarters of PY 1987.
- The decreases in unadjusted enrollments and terminations compared to the first three quarters of the earlier program year may indicate a trend in the level of JTPA participation. However, the full impact of these apparent decreases cannot be measured until year-end data become available for the fourth quarter of PY 1988.
- Table 1 also includes "on-board" levels for each quarter of JTPA operation, along with the quarterly enrollment and termination levels. At the end of March 1989, 442,600 Title IIA participants were estimated to have been "on-board." This estimate is just slightly larger than the <u>adjusted</u> "on-board" level one year earlier.



, 5

Table 1. JTPA TITLE IIA ON-BOARD ESTIMATES: Estimates of enrollment, termination, and on-board levels by quarter of program operation

Time Period	Title IIA Enrollments	Title IIA <u>Terminations</u>	On Board at End of Quarter
JTPA Transition Year October-December 1983 January-March 1984 April-June 1984	223,200 212,400 179,100	60,500 108,300 230,000	162,700 266,800 215,900
Total	614,700	398,800	
Program Year 1984 July-September 1984 October-December 1984 January-March 1985 April-June 1985	181,100 169,400 212,400 176,100	133,800 143,400 159,500 265,600	263,200 289,200 342,100 252,600
Total	739,000	702,300	
Program Year 1985 July-September 1985 October-December 1985 January-March 1986 April-June 1986	210,800 193,100 231,200 179,000	170,600 155,500 172,400 299,500	292,800 330,400 389,200 268,700
Total	814,100	798,000	
Program Year 1986 July-September 1986 October-December 1986 January-March 1987 April-June 1987	203,200 189,400 237,700 197,100	165,700 152,100 169,500 312,900	306,200 343,500 411,700 295,900
Total	827,400	800,200	
Program Year 1987 July-September 1987 October-December 1987 January-March 1988 April-June 1988 Total	209,600 182,400 213,500 166,100 771,600	175,300 153,800 165,100 296,400 790,600	330,200 358,800 407,200 276,900
Program Year 1988			
July-September 1988 October-December 1988 January-March 1989	200,200 175,500 220,400	151,900 127,700 150,800	325,200 373,000 442,600
Program Total (To Date)	4,362,900	3,920,300	

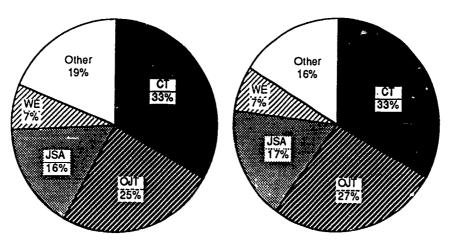
NOTE: For purposes of this table, all estimates prior to PY 1988 have been adjusted to correspond to administrative data for Title IIA (78% funds) reported directly to DOL through JTPA Annual Status Reports (JASR). The PY 1988 estimates will be adjusted in releases for subsequent program years. The adjustments have been made to compensate for unexplained differences between JASR and JTQS estimates of enrollment and termination levels. These differences, compounded over the years, lead to severe overstatement of on-board levels, but do not appear to affect the estimated distributions of participant characteristics and program outcomes which are the primary topics throughout this paper.

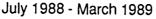


The characteristics and program activity distributions for Title IIA JTPA terminees during the first three quarters of PY 1988 are presented in Table 2 on the following page; further, Table 3 provides corresponding estimates for earlier program years. The characteristics data and program activity estimates are summarized briefly below.

- Nearly all of the Title IIA terminees during the first three quarters of PY 1988 were economically disadvantaged (95%), and many were receiving public assistance (43%) at program entry. Less than half were male (46%), 47 percent were minorities, and roughly two-fifths were youth (37%). More than one-quarter were school dropouts (29%), while most were high school graduates (58%). These characteristics are essentially identical to those reported for terminees during the first three quarters of PY 1987.
- As shown in Table 3, the <u>annual</u> proportions of students and persons younger than 19 have increased somewhat from PY 1984 through PY 1987. Further, the percentages of high school graduates and unemployment compensation (UC) claimants have decreased slightly.
- In terms of JTPA program activities, a majority of the Title IIA terminees participated in training programs (33% in classroom training and 25% in on-the-job training for the first three quarters of PY 1988), while job search assistance served an estimated 16 percent of the Title IIA terminees; an additional 7 percent participated in work experience and 19 percent received other services. These estimates are similar to the distribution for the same period one year earlier.

# Title IIA Program Activity Distributions





July 1987 - March 1988



Table 2. CURRENT QUARTER and YEAR TO DATE, TITLE IIA: Distribution of Title IIA terminees by selected characteristics and program outcomes for the most recent quarter and year to date, with comparative data for the preceding year

Selected Characteristics	Most Recer (January	nt Quarter - March)	Year to (July ·	
and Program Outcomes	PY 1988	PY 1987	PY 1988	PY 1987
Total Terminees	150,800	159,500	430,400	477,500
<u>Sex</u> Male Female	46 54	48 52	46 54	47 53
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	55 30 12 3	54 32 11 3	53 31 12 4	54 32 10 3
Age at Enrollment Younger than 19 19·21 Adults, age 22-54 55 and older	19 17 59 5	19 17 58 5	21 16 58 5	20 17 59 4
Economically Disadvantaged	95	95	95	95
Receiving AFDC	21	21	22	22
Receiving Public Assistance (Including AFDC)	42	38	43	41
U.C. Claimant	4	5	5	5
<u>Education Status</u> School dropout Student (HS or less) High school graduate (or more)	32 11 58	29 12 59	29 13 58	28 13 60
Program Activity Classroom training On-the job training Job search assistance Work experience Other services	35 22 16 7 19	33 26 18 6 17	33 25 16 7 19	33 27 17 7 16
Median Length of Stay (in days)	101.4	99.5	96.3	95.7
Average Entered Employment Rate Overail Classroom training On-the job training Job search assistance Work experience Other services	69 58 86 78 65 63	70 62 79 79 59 66	70 57 86 79 55 71	69 57 80 82 48 68
Average Hourly Wage at Termination Overall Classroom training On-the-job training Job search assistance Work experience Other services	\$5.03 \$5.29 \$5.14 \$4.87 \$4.25 \$4.88	\$4.78 \$5.03 \$4.80 \$4.73 \$3.94 \$4.58	\$5.02 \$5.31 \$5.09 \$5.00 \$4.32 \$4.73	\$4.82 \$5.10 \$4.88 \$4.76 \$4.17 \$4.52
Youth Rates (Averages) Positive Termination Rate	77	76	78	76
Employability Enhancement Rate	14	12	16	16



Table 3. TITLE IIA TRENDS: Distribution of Title IIA terminees by selected characteristics and program outcomes for previous program years

Selected Characteristics		Previous Pro	ogram Years	
and Program Outcomes	PY 1987	PY 1986	PY 1985	PY 1984
Total Terminees	763,900	701,100	657,400	579,300
<u>Sex</u> Male Female	47 53	48 52	48 52	49 51
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	54 32 10 3	54 33 10 3	54 32 10 4	55 31 11 4
Age at Enrollment Younger than 19 19-21 AGults, age 22-54 55 and older	25 17 54 4	24 18 55 3	22 21 54 3	20 21 57 3
Economically Disadvantaged	94	94	94	94
Receiving AFDC	22	21	20	21
Receiving Public Assistance (Including AFDC)	42	40	41	42
U.C. Claimant	5	6	7	8
Education Status School dropout Student (HS or less) High school graduate (or more)	27 17 <b>5</b> 5	26 16 58	27 15 59	27 12 61
Program Activity Classroom training On-the-job training Job search assistance Work experience Other services	34 24 16 8 18	34 23 17 9 17	34 24 19 8 15	35 23 21 9 12
Median Length of Stay (in days)	102.1	102.8	98.9	96.8
Average Entered Employment Rate Overall Classroom training On-the job training Job search assistance Work experience Other services	64 53 80 77 44 62	63 52 77 78 46 56	62 55 77 75 42 52	64 56 78 73 42 62
Average Hourly Wage at Termination Overall Classroom training On-the-job training Job search assistance Work experience Other services	\$4.84 \$5.07 \$4.93 \$4.86 \$4.16 \$4.53	\$4.76 \$5.03 \$4.87 \$4.68 \$4.16 \$4.45	\$4.64 \$4.79 \$4.79 \$4.53 \$4.05 \$4.36	\$4.61 \$4.72 \$4.70 \$4.56 \$4.04 \$4.41
Youth Rates (Averages) Positive Termination Rate	73	71	64	68
Employability Enhancement Rate	20	19	12	10

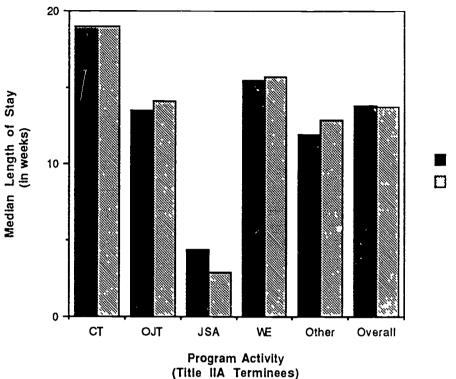


Tables 2 and 3 also include information on JTPA program outcomes for Title IIA terminees. The July 1988-March 1989 outcome estimates are summarized below.

- The median length of stay for July 1988-March 1989 Title IIA terminees was an estimated 96.3 days, or approximately 13.8 weeks. This was essentially unchanged compared to the first three quarters of PY 1987. Length of stay estimates for each program activity are displayed graphically on the following page.
- Of the 430,400 Title IIA participants who were terminated from JTPA during July 1988-March 1989, an estimated 301,200, or 70 percent, entered employment at the time of termination. This entered employment rate was quite similar to the rate for the first three quarters of PY 1987.
- The estimated average hourly wage for July 1988-March 1989 terminees who entered employment at termination was \$5.02; this amounts to an increase of 20 cents compared to the estimated wage at termination of \$4.82 for terminees during the same period one year earlier.
- Youth with positive terminations include, in addition to those who entered employment, youth who returned to full-time school, entered an employment/training program not funded under Title IIA or III of JTPA, completed a major level of education, completed program objective (ages 14 and 15 only), or attained specified youth competencies (pre-employment/work maturity skills, basic education skills, or job specific skills). The positive termination rate for July 1988-March 1989 youth in Title IIA was 78 percent compared to 76 percent for youth terminated during the first three quarters of PY 1987. As shown graphically on the following page, the rates for the two training activities (CT and OJT i.e., classroom training and on-the-job training) were higher for the more recent period.



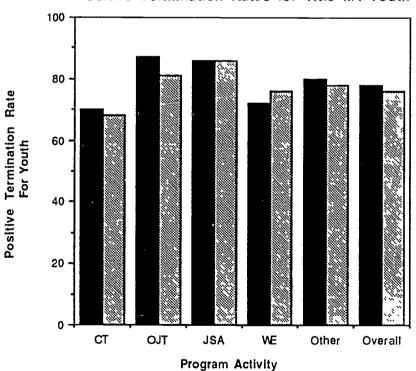
# Median Length of Stay for Title IIA Terminees



July 1988 - March 1989

July 1987 - March 1988

## Positive Termination Rates for Title IIA Youth



July 1988 - March 1989

July 1987 - March 1988



(Title IIA Terminees)

#### 4. COMPARISON OF TITLE IIA WITH ELIGIBLE POPULATION

The characteristics of persons served under JTPA Title IIA may be compared with estimates for the population of JTPA eligibles. Table 4, on the following page, provides comparisons of JTPA Title IIA terminees during the first three quarters of both PY 1988 and PY 1987 with the estimated JTPA eligible population developed from the March 1988 Current Population Survey (CPS). Highlights of the comparison are given below.

- JTPA is serving relatively twice as many young people (age <22) as observed among the eligibles; this reflects the Federal legislation that requires devoting at least 40 percent of JTPA funds to programs for youth.
- The JTPA group appears to be more educationally advantaged than the eligible population. Even with the larger proportion of youth in JTPA, the percentage of high school completers is larger than among eligibles. Further, school dropouts are underrepresented in JTPA as measured against the eligible population.
- Blacks are somewhat overrepresented in JTPA relative to the eligible population. This may reflect a larger proportion of public assistance recipients among blacks.
- JTPA allows up to 10 percent of the participants served in each locality to be individuals who are not economically disadvantaged but who face other barriers to employment (for example, persons with limited English-language proficiency, displaced homemakers, and school dropouts). Thus, a small portion (about 5%) of the JTPA population is not economically disadvantaged.
- AFDC recipients are slightly overrepresented in JTPA, while those receiving public assistance overall (including AFDC) are somewhat underrepresented. This seeming inconsistency most likely reflects the JTPA mandate calling for equitable service to certain AFDC recipients combined with a tendency among other public assistance recipients (such as older persons who are receiving SSI, or the relatively less disadvantaged such as food stamp recipients) to have lower JTPA participation rates.



COMPARISON WITH TITLE IIA ELIGIBLES: Distribution of Title IIA JTPA eligibles compared to Table 4. program terminees during the first three quarters of PY 1988 and PY 1987 by selected characteristics

Selected	JTPA 1	July 1988-March 1989	July 1987-March 1988
Characteristics	Eligibles <sup>1</sup>	Terminees	Terminees
<u>Perçent</u>	100	100	100
<u>Sex</u>			
Male	43	46	47
Female	57	54	53
<u>lge</u>			
Younger than 22	18	37	37
22 and older	82	63	63
Minority Status			
White (excluding Hispanics)	58	53	54
Black (excluding Hispanics)	25	31	32
Hispanic	14	12	10
Other	4	4	3
Economically Disadvantaged	100	95	95
Receiving AFDC	18	22	22
Receiving Public Assistance			
(including AFDC)	47	43	41
Education			
Less than high school	51	42	40
High school or more	49	58	60
School Dropout	40 <sup>2</sup>	29	28



<sup>&</sup>lt;sup>1</sup>Estimates for the JTPA Eligible Population were derived from the March 1988 CPS. The file of JTPA eligibles contains records of individuals age 14 and older who are estimated to have been economically disadvantaged for JTPA at any time during calendar year 1987. The principal criteria used in defining JTPA eligibility are: (1) receipt of public assistance, and (2) annualized estimate of lowest six-month family income (based on JTPA definitions) not exceeding OMB poverty line or the Lower Living Standard Income Level (whichever is larger). Since the CPS does not contain monthly income data, a proxy procedure was used to estimate the relevant JTPA six month income concept.

<sup>&</sup>lt;sup>2</sup>Dropout status is not available from CPS for persons younger than 15.

#### 5. TITLE IIA NATIONAL PERFORMANCE STANDARDS

The JTQS estimates of JTPA outcomes for Title !IA terminees may be compared to the PY 1988-1989 national performance standards for entered employment, average wages, youth positive terminations, and youth employability enhancement. Comparison with the other national standards, that is, the cost-related measures, is not possible because the JTQS data base does not include cost information. The following illustration compares JTQS-estimated national outcomes for the first three quarters of PY 1988 (and the corresponding period of PY 1987) with selected national standards in effect during PY 1988; highlights of the comparison are summarized below the illustration.

	Performance	Title IIA Outcomes for:			
Adults	<u>Standards</u>	July 1988-March 1989	July 1987-March 1988		
Entered Employment Rate	68%	75%	74%		
Average Wage at Placement	\$4.95	\$5.25	\$5.08		
Welfare Entered Employment Rate	56%	63%	66%		
Youth					
Entered Employment Rate	45%	61%	60%		
Employability Enhancement Rate	30%	16%	16%		
Positive Termination Rate	75%	78%	76%		

- For adults, the outcomes for July 1988-March 1989 JTPA Title IIA terminees exceeded the national standards for the two entered employment rate measures and the average wage at placement.
- For youth, both the entered employment rate and the positive termination rate, as estimated by JTQS, exceeded the national standards set for Title IIA programs.
- Employability enhancement for youth represents a subset of youth positive terminations and includes youth who returned to full-time school, entered a non-Title IIA/III employment/training program, completed a major level of education, completed program objective (ages 14 and 15 only), or attained specified youth competencies. The JTQS estimated employability enhancement rate of 16 percent falls short of the national standard. The discrepancy may be due to the fact that this is a new standard for PY 1988 and the JTPA estimates presented here include terminees who were enrolled prior to PY 1988.



#### 6. DETAILED TABLES FOR TITLE IIA TARGET GROUPS

The following pages contain 20 tables that provide detailed estimates for subgroups of Title IIA terminees who are of special interest -- particularly, subgroups that are emphasized in the Title IIA legislation. Among these are females, Hispanics, youth, public assistance recipients, school dropouts, and veterans. Selected highlights for some of these target groups are summarized below. Greater detail may be found in Tables 5-24 which follow. Caution should be observed, however, in that some subgroups may, from time to time, be too small to produce statistically reliable estimates. As a general rule, subgroups composed of fewer than 10,000 Title IIA participants (see "Total Terminees" line at top of each table) should be considered too small for reliable statistical analysis. In addition, caution should also be exercised regarding those groups that reflect unacceptably high nonresponse rates; for the first three quarters of PY 1988, these include unemployment compensation claimants, persons unemployed at least 15 of the 26 weeks prior to JTPA, long-term AFDC recipients, persons with reading skills below the seventh grade level, and displaced homemakers.

- Females in Title IIA consisted of larger proportions of blacks, adults (age 22+), public assistance (including AFDC) recipients, and high school graduates compared to males. Overall, females spent about three weeks longer in JTPA than did males, and a larger proportion participated in classroom training. Also, females earned lower wages at termination, which is consistent with the earnings experiences of females historically throughout JTPA and in the labor market generally.
- Blacks, compared to all other terminees, were more likely to be female, public assistance (including AFDC) recipients, and students. Also, program outcomes were weaker for blacks as exhibited by lower entered employment rates and wages at termination.
- The Hispanic subgroup, compared to non-Hispanics in Title IIA, included relatively more males, youth (age <22), students, and school dropouts. Hispanics had shorter stays in JTPA (by about three weeks), and their program outcomes were mixed, that is, the overall entered employment rate was lower for Hispanics but their overall average hourly wage at termination was higher than for non-Hispanics.
- Title IIA youth were comprised of higher percentages of males, blacks, and Hispanics compared to adults, but a lower proportion of public assistance recipients. Relatively fewer youth participated in on-the-job training and job search assistance compared to adults, and youth also reported lower entered employment rates and wages at termination.



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- Minority youth, compared to their white counterparts, were comprised of larger percentages of females, persons younger than 19, public assistance recipients, and students. They participated less frequently in on-the-job training, and experienced shorter program stays and generally lower entered employment rates and wages at termination.
- Compared to all other Title IIA terminees, school dropouts included larger proportions of males, Hispanics, and public assistance and/or AFDC recipients. Further, classroom training was the most common JTPA program activity for dropouts, and their entered employment rates and wages at termination were typically lower.
- Public assistance recipients (including AFDC and food stamp recipients) were more likely than non-recipients to be female, black, age 22-54, and school dropouts. Generally, those receiving public assistance experienced longer stays in JTPA and reported lower entered employment rates and wages at termination.
- Older workers (age 55+) in Title IIA were more likely than other Title IIA participants to be female, white, and school dropouts or high school graduates; they were less likely to be receiving public assistance at JTPA application. They participated primarily in job search assistance and classroom training and generally experienced comparatively high entered employment rates and placement wages.
- Persons with limited English proficiency were predominantly Hispanic, adults (age 22+), and school dropouts. Their most common program activity was on-the-job training, length of JTPA stay was comparatively short, and program outcomes were generally positive.
- The handicapped subgroup included larger proportions of males, whites, persons younger than 19, and students, but relatively fewer public assistance recipients than the non-handicapped. Handicapped terminees from Title IIA had longer stays in JTPA than other terminees and somewhat lower entered employment rates and average hourly wages.
- Offenders were more than three-quarters male, about two-thirds in the 22-54 age group, and consisted of a larger percentage of school dropouts, but a smaller proportion of public assistance recipients, than other Title IIA terminees. Their entered employment rates were slightly lower than those for other terminees, but average wages at termination for offenders were typically higher.
- Veterans in Title IIA (versus non-veterans) consisted of higher percentages of whites, unemployment compensation claimants and high school completers along with lower proportions of economically disadvantaged persons and public assistance recipients. Veterans reported comparatively high entered employment rates and average wages at JTPA termination.



Table 5. MALES and FEMALES, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics	PY 1988 First 1 (July 1988 -		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year PY 1987 (July 1987 - June 1988)	
and Program Outcomes	Males	Females	Males	Females	Males	Females
Total Terminees	198,100	232,300	226,400	251,100	361,400	402,400
<u>Gex</u> Male Female	100	100	100	100	100	- 100
linarity Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	56 27 13 3	51 34 12 4	57 29 11 3	52 35 9 4	57 29 10 3	51 36 10 3
nge at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	23 16 56 4	19 16 60 5	21 18 57 4	19 17 60 5	27 18 52 4	23 16 57 4
conomically Disadvantaged	93	96	94	96	93	95
teceiving AFDC	10	32	10	32	11	32
eceiving Public Assistance Including AFDC)	31	53	31	50	31	51
J.C. Claimant	5	4	6	4	6	4
ducation Status School dropout Student (HS or less) High school graduate (or more)	32 14 54	27 12 62	29 14 57	26 12 62	29 19 52	26 16 58
Program Activity Classroom training On-the job training Job search assistance Work experience Other services	25 30 17 8 20	40 21 14 7 18	25 31 19 8 17	40 23 15 6 16	27 27 18 8 19	41 21 14 7 18
Median Length of Stay (in days)	85.0	105.8	88.3	103.0	94.7	109.1
Average Entered Employment Rate Overall Classroom training On-the-job training Job search assistance Work experience Other services	73 57 86 81 52 72	68 57 85 77 58 69	70 55 81 83 50 68	67 58 80 81 45 69	66 50 81 78 46 63	62 54 78 76 41 61
Average Hourly Wage at Termination Overall Classroom training On-the job training Job search assistance Work experience Other services	\$5.29 \$5.68 \$5.40 \$5.16 \$4.40 \$5.08	\$4.78 \$5.12 \$4.71 \$4.83 \$4.25 \$4.38	\$5.08 \$5.46 \$5.24 \$4.94 \$4.25 \$4.73	\$4.58 \$4.90 \$4.45 \$4.55 \$4.08 \$4.32	\$5.12 \$5.50 \$5.25 \$5.12 \$4.26 \$4.71	\$4.59 \$4.83 \$4.52 \$4.56 \$4.04 \$4.36
Youth Rates (Averages) Positive Termination Rate	79	77	77	75	73	72
Employability Enhancement Rate	16	17	17	16	20	20



Table 6. WHITES (excluding HISPANICS) and MINORITIES, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics		Three Quarters March 1989)	PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year PY 1987 (July 1987 - June 1988)	
and Program Outcomes	Whites	Minorities	Whites	Minorities	Whites	Minorities
Total Terminees	229,300	201,100	259,100	218,400	414,100	349,800
Sex Male Female	49 51	43 57	50 50	44 56	50 50	44 56
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	100	- 66 26 8	100 - - -	70 22 7	100	71 22 8
Age at Enrollment Younger than 19 19·21 Adults, age 22·54 55 and older	18 15 60 6	24 17 56 3	18 17 61 5	23 18 56 3	23 16 56 5	27 17 53 3
Economically Disadvantaged	93	96	94	96	93	95
Receiving AFDC	18	27	17	27	16	29
Receiving Public Assistance (Including AFDC)	39	48	36	47	35	49
U.C. Claimant	5	4	7	3	6	3
Education Status School dropout Student (HS or less) High school graduate (or more)	28 10 63	31 16 53	27 10 63	29 16 56	26 15 59	29 20 51
Program Activity Classroom training On-the-job training Job search assistance Work experience Other services	30 29 14 6 21	36 21 18 9 17	31 31 14 6 19	36 21 22 9 14	32 28 13 7 21	37 19 20 9 16
Median Length of Stay (in days)	102.4	88.7	106.0	83.1	110.8	92.3
Average Entered Employment Rate Overall Classroom training On the job training Job search assistance Work experience Other services	75 61 87 80 65 78	64 52 84 78 47 59	73 61 83 84 55 74	64 53 76 81 42 60	68 56 82 78 50 67	59 50 76 76 39 54
Average Hourly Wage at Termination Overall Classroom training On-the-job training Job search assistance Work experience Other services	\$5.11 \$5.34 \$5.25 \$5.11 \$4.38 \$4.80	\$4.90 \$5.28 \$4.83 \$4.89 \$4.26 \$4.59	\$4.93 \$5.23 \$4.99 \$4.91 \$4.28 \$4.58	\$4.68 \$4.95 \$4.68 \$4.65 \$4.06 \$4.40	\$4.94 \$5.17 \$5.04 \$5.04 \$4.25 \$4.58	\$4.71 \$4.95 \$4.70 \$4.73 \$4.06 \$4.44
Youth Rates (Averages) Positive Termination Rate	82	74	80	72	77	68
Employability Enhancement Rate	13	20	15	18	20	20



Table 7. BLACKS (excluding HISPANICS) and NON-BLACKS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics	PY 1988 First Three Quarters (July 1988 · March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year PY 1987 (July 1987 - June 1988)	
and Program Outcomes	Blacks	Non•Blacks	Blacks	Non•Blacks	Blacks	Non•Blacks
Total Terminees	132,700	297,700	153,900	323,600	246,800	517,100
<u>Sex</u> Male Female	41 59	48 52	42 58	50 50	42 58	50 50
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	100	77 18 5	100	80 15 5	100	80 - 15 5
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	23 18 56 3	20 15 59 6	23 18 56 2	19 17 60 5	28 17 53 3	24 16 55 5
Economically Disadvantaged	96	94	96	94	95	94
Receiving AFDC	30	19	29	18	32	18
Receiving Public Assistance (Including AFDC)	51	39	49	37	53	36
U.C. Claimant	3	5	3	6	3	6
Education Status School dropout Student (HS or less) High school graduate (or more)	27 16 57	30 11 58	25 17 57	29 11 61	26 21 52	28 16 57
Program Activity Classroom training On-the-job training Job search assistance Work experience Other services	36 19 18 9	31 28 14 6 20	36 18 22 10 13	31 30 15 6 18	36 16 20 11 16	33 27 14 6 19
Median Length of Stay (in days)	93.0	97.7	84.1	100.8	92.4	10ó.6
Average Entered Employment Rate Overall Classroom training On-the-job training Job search assistance Work experience Other services	63 51 81 76 53 60	73 59 87 81 56 75	61 51 73 79 40 56	73 60 83 85 55 73	57 47 72 76 38 52	67 55 82 78 49 66
Average Hourly Wage at Termination Overall Classroom training On the job training Job search assistance Work experience Other services	\$4.75 \$5.03 \$4.80 \$4.78 \$4.13 \$4.42	\$5.13 \$5.44 \$5.17 \$5.12 \$4.44 \$4.82	\$4.64 \$4.87 \$4.66 \$4.67 \$4.00 \$4.33	\$4.89 \$5.20 \$4.94 \$4.82 \$4.28 \$4.28	\$4.64 \$4.82 \$4.68 \$4.74 \$4.03 \$4.34	\$4.92 \$5.18 \$4.99 \$4.95 \$4.24 \$4.59
Youth Rates (Averages) Positive Termination Rate	73	81	70	80	67	75
Employability Enhancement Rate	19	15	19	15	22	19



Table 8. HISPANICS and NON-HISPANICS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics		Three Quarters • March 1989)		Three Quarters - March 1988)		Year •• PY 1987 • June 1988)
and Program Outcomes	Hispanics	Non•Hispanics	Hispanics	Non-Hispanics	Hispanics	Non•Hispanics
Total Terminees	52,800	377,600	48,200	429,300	76,600	687,200
<u>Sex</u>	:					
Male Female	49 51	46 54	51 49	47 53	49 51	47 53
Minority Status						
White (excluding Hispanic) Black (excluding Hispanic)	•	61 35	•	60 36	•	60
Hispanic	100	]	100	30	100	36
Other		4		4	•	4
Age at Enrollment Younger than 19	26	20	24	20	55	25
19.21	17	16	19	17	25 19	16
Adults, age 22·54	54	59	53	59	52	55
55 and older	3	5	3	4	4	4
Economically Disadvantaged	96	94	95	95	96	94
Receiving AFDC	22	22	23	22	23	22
Receiving Public Assistance (Including AFDC)	43	43	39	41	41	42
U.C. Claimant	6	4	5	5	5	5
Education Status						
School dropout	42	27	41	26	41	26
Student (HS or less)	17	12	12	13	13	18
High school graduate (or more)	41	60	48	61	46	56
Program Activity	_,					
Classroom training On-the-job training	34 27	33 25	34 26	33 27	38	34
Job search assistance	17	15	20	17	25 18	24 16
Work experience	'7	1 7	5	7	4	8
Other services	15	20	14	17	14	19
Median Length of Stay (in days)	77.0	98.8	77.6	97.9	86.3	104.0
Average Entered Employment Rate	,,	74	_			1
Overall Classroom training	66	71 57	73 58	68 57	68 53	53
On the job training	89	85	84	80	85	79
Job search assistance	80	79	89	82	86	76
Work experience Other services	22 59	60 72	51 68	48 68	39 62	44 62
Average Hourly Wage at Termination					<b></b>	
Overal l	\$5.09	\$5.01	\$4.72	\$4.84	\$4.81	\$4.85
Classroom training	\$5.53	\$5.28	\$5.02	\$5.11	\$5.14	\$5.06
On the job training	\$4.84	\$5.13	\$4.64	\$4.91	\$4.68	\$4.96
Job search assistance	\$4.98	\$5.00	\$4.64	\$4.78	\$4.66	\$4.89
Work experience Other services	\$4.88 \$5.05	\$4.29 \$4.70	\$4.16 \$4.54	\$4.17 \$4.52	\$4.15 \$4.73	\$4.16 \$4.52
Youth Rates (Averages)	77	70	70		77	70
Positive Termination Rate	77	78	78	76	73	72
Employability Enhancement Rate	20	16	13	17	14	21



Table 9. ADULTS and YOUTH, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics	PY 1988 First (July 1988 -	Three Quarters March 1989)	PY 1987 First (July 1987 -	Three Quarters March 1988)	Most Recent You (July 1987	ear ·· PY 1987 • June 1988)
and Program Outcomes	Adul ts	Youth	Adults	Youth	Adults	Youth
Total Terminees	271,500	159,000	298,800	178,700	446,500	317,300
<u>Sex</u> Male Female	44 56	49 51	46 54	50 50	45 55	51 49
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	56 29 11 4	48 34 14 3	57 30 9 4	50 36 12 3	56 31 10 3	51 35 11 4
Age at Enrollment Younger than 19 19·21 Adults, age 22·54 55 and older	92 8	56 44	94 6	54 46	93 7	60 40 -
Economically Disadvantaged	94	95	95	95	95	93
Receiving AFDC	23	21	22	21	24	20
eceiving Public Assistance Including AFDC)	46	37	44	36	45	37
I.C. Claimant	7	1	7	2	8	1
<u>ducation Status</u> School dropout Student (HS or less) High school graduate (or more)	29 1 71	30 33 37	26 1 72	29 32 38	28 1 71	27 41 32
Program Activity Classroom training On the job training Job search assistance Work experience Other services	33 29 19 4 16	32 19 10 13 25	34 31 19 3 13	32 19 14 13 22	36 30 18 3	32 16 13 14 25
ledian Length of Stay (in days)	93.8	100.2	93.9	99.0	94.8	112.9
Overage Entered Employment Rate Overall Classroom training On the job training Job search assistance Work experience Other services	75 60 86 80 68 83	61 51 85 75 48 57	74 61 82 84 55 81	60 49 77 80 45 56	72 58 82 81 61 79	53 45 74 70 39 49
Overage Hourly Wage at Termination Overall Classroom training On the job training Job search assistance Work experience Other services	\$5.25 \$5.55 \$5.19 \$5.20 \$4.82 \$5.02	\$4.55 \$4.82 \$4.84 \$4.34 \$3.96 \$4.28	\$5.08 \$5.33 \$5.03 \$5.01 \$4.75 \$4.86	\$4.29 \$4.59 \$4.45 \$4.18 \$3.87 \$4.02	\$5.11 \$5.30 \$5.05 \$5.13 \$4.64 \$4.92	\$4.33 \$4.60 \$4.56 \$4.24 \$3.92 \$4.07
outh Rates (Averages) Positive Termination Rate		78		76	_	73
Employability Enhancement Rate		16		16	·	73



Table 10. WHITE and MINORITY YOUTH, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics		Three Quarters March 1989)		Three Quarters March 1988)		Year PY 1987 - June 1988)
end Program Outcomes	White Youth	Minority Youth	White Youth	Minority Youth	White Youth	Minority Youth
Total Terminees	76,400	82,600	88,600	90,100	162,000	155,300
Sex	E,	,,	[	/-		
Male Female	54 46	45 55	54 46	45 55	55 45	46 54
Minority Status	100		400		400	
White (excluding Hispanic) Black (excluding Hispanic)	100	66	100	71	100	71
Hispanic Other		28 7	:	23 6	:	22 7
Age at Enrollment Younger than 19						
Younger than 19 19-21	55 45	58 42	52 48	56 44	59 41	61 39
Adults, age 22-54	*:	**	**		41	39
55 and older	-			•	•	•
Economically Disadvantaged	93	96	93	97	92	95
Receiving AFDC	13	28	13	28	12	29
Receiving Public Assistance (Including AFDC)	28	46	27	44	26	48
J.C. Claimant	1	1	2	1	2	1
Education Status		27	71			27
School dropout Student (HS or less)	33 28	27 39	31 28	27 37	27 38	27 43
High school graduate (or more)	39	34	41	36	35	30
Program Activity Classroom training	29	35	29	34	31	33
On the job training	26	14	24	13	20	11
Job search assistance	8	12	11	17	10	16
Work experience Other services	10 26	15 24	11 25	15 20	12 28	17 23
<u>dedian Length of Stay (in days)</u>	103.4	96.9	109.5	88.6	125.4	102.4
Average Entered Employment Rate Overall	40	E/	<b>4</b> E		F.7	/.
Classroom training	69 58	54 46	65 55	55 44	57 48	48 41
On the job training	86	81	78	75	77	69
Job search assistance Work experience	77 60	73	81 51	79 40	70 44	69 35
Other services	66	49	62	48	54	44
Average Hourly Wage at Termination Overall	e/ 57	e/ 57	#/ 70		<b>4</b> / /0	A/ 35
Classroom training	\$4.57 \$4.70	\$4.53 \$4.94	\$4.38 \$4.66	\$4.19 \$4.52	\$4.40 \$4.67	\$4.25 \$4.52
On the job training	\$4.93	\$4.67	\$4.58	\$4.22	\$4.64	\$4.40
Job search assistance Work experience	\$4.37 \$3.98	\$4.33 \$3.94	\$4.23 \$4.00	\$4.15 \$3.75	\$4.29 \$4.06	\$4.21 \$3.78
Other services	\$4.26	\$4.30	\$4.00 \$4.05	\$3.75 \$3.98	\$4.06 \$4.08	\$4.04
Youth Rates (Averages) Positive Termination Rate	82	74	80	772	77	68
Employability Enhancement Rate	13	20	15	18	20	20

Table 11. OLDER WORKERS (age 55+), TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

	PY 1988 First . (July 1988 -	nree Quarters March 1989)	PY 1987 First 1 (July 1987 •		Most Recent Ye (July 1987 -	
Selected Characteristics and Program Outcomes	Older Workers (age 55+)	All Others	Older Workers (age 55+)	All Others	Older Workers (age 55+)	All Others
Total Terminees	20,400	410,000	19,400	458,100	30,600	733,300
Gex Male Female	39 61	46 54	42 58	48 52	42 58	48 52
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	71 19 7 4	52 31 13 4	69 18 9 5	54 33 10 3	65 21 9 5	54 33 10 3
age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	100	22 17 61	100	21 18 61	100	26 17 57
Conomically Disadvantaged	93	95	88	95	89	94
eceiving AFDC	3	23	2	23	3	23
eceiving Public Assistance Including AFDC)	21	44	21	42	24	42
I.C. Claimant	8	4	12	5	10	5
Education Status School dropout Student (HS or less) High school graduate (or more)	34 1 65	29 13 58	34 3 63	27 13 60	37 2 61	27 18 55
Classroom training On the job training Job search essistance Work experience Other services	28 17 32 4 18	33 26 15 7 19	29 25 30 4 12	33 27 17 7	28 23 27 4 17	34 24 16
ledian Length of Stay (in days)	87.8	96. 5	79.9	96.3	76.7	103.0
Overage Entered Employment Rate Overall Classroom training On-the-job training Job search assistance Work experience Other services	79 70 90 80 59 84	70 56 85 79 55 70	78 70 83 81 37 88	68 56 20 83 48 68	73 64 82 72 56 81	64 52 79 77 44 61
Overage Hourly Wage at Termination Overall Classroom training On the job training Job search assistance Work experience Other services	\$5.08 \$5.71 \$4.90 \$5.11 \$4.74 \$4.45	\$5.02 \$5.29 \$5.10 \$4.99 \$4.31 \$4.75	\$5.07 \$5.17 \$4.97 \$4.92 \$5.27 \$5.37	\$4.81 \$5.09 \$4.88 \$4.75 \$4.15 \$4.48	\$5.16 \$5.03 \$5.20 \$5.26 \$5.13 \$5.15	\$4.83 \$5.07 \$4.91 \$4.84 \$4.13
Outh Rates (Averages) Positive Termination Rate		78		76		73
Employability Enhancement Rate		16		16		20



Table 12. UNEMPLOYMENT COMPENSATION CLAIMANTS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics		Three Quarters March 1989)		Three Quarters March 1988)		ear PY 1987 • June 1988)
and Program Cutcomes	UC Claimants	Non-Claimants	UC Claimants	Non•Claimants	UC Claimants	Non-Claimants
Total Terminees	19,500	410,900	24,900	452,600	38,200	725,700
<u>Sex</u> Male Female	55 45	46 54	56 44	47 53	59 41	47 53
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	59 20 17 3	53 31 12 4	71 18 10 2	53 33 10 3	69 18 10 3	53 33 10 3
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	2 7 83 8	22 17 57 5	1 11 79 9	21 18 57 4	2 8 81 8	26 17 53 4
Economically Disadvantaged	89	95	91	95	90	94
Receiving AFDC	9	23	8	22	9	23
Receiving Public Assistance (Including AFDC)	30	44	24	42	23	43
U.C. Claimant	100		100		100	
Education Status School dropout Student (HS or less) High school graduate (or more)	27 1 72	29 13 57	18 1 81	28 13 59	19 1 80	28 18 54
Program Activity Classroom training On the job training Jcb search assistance Work experience Other services	33 32 17 2 17	33 25 16 7	35 34 17 1 1	33 26 17 7 17	34 31 19 1	34 23 16 8 18
Median Length of Stay (in days)	90.0	96.6	104.2	95.3	105.0	101.9
Average Entered Employment Rate Overall Classroom training On-the job training Job search assistance Work experience Other services	81 70 88 88 100 82	69 56 85 78 54 70	80 66 87 88 100 84	68 56 80 82 47 68	78 64 87 83 100 82	63 52 79 77 44 61
Average Hourly Wage at Termination Overall Classroom training On-the job training Job search assistance Work experience Other services	\$5.82 \$6.07 \$5.79 \$5.42 \$4.76 \$6.05	\$4.98 \$5.27 \$5.05 \$4.97 \$4.31 \$4.67	\$5.62 \$5.74 \$5.66 \$5.34 \$5.18 \$5.74	\$4.77 \$5.05 \$4.82 \$4.73 \$4.15 \$4.45	\$5.67 \$5.87 \$5.64 \$5.54 \$5.20 \$5.58	\$4.79 \$5.02 \$4.87 \$4.82 \$4.14 \$4.47
Youth Rates (Averages) Positive Termination Rate	93	78	72	76	73	73
Employability Enhancement Rate	4	17	10	16	13	20



Table 13. UNEMPLOYED AT LEAST 15 OF THE 26 WEEKS PRIOR TO JTPA, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

	PY 1988 First 1 (July 1988 -	Three Quarters March 1989)	PY 1987 First T (July 1987 -		Most Recent Year · PY 1987 (July 1987 - June 1988)	
Selected Characteristics and Program Outcomes	Unemployed 15 of 26 Wks Prior	All Others	Unemployed 15 of 26 Wks Prior	All Others	Unemployed 15 of 26 Wks Prior	All Others
Total Terminees	287,200	143,200				
<u>Sex</u> Male Female	44 56	50 50				:
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	52 33 11 4	56 26 14 3	:	: : :		
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	24 15 57 5	15 19 62 4		· · ·	- - -	:
conomically Disadvantaged	95	93	.			
Receiving AFDC	26	15	.		-	
eceiving Public Assistance Including AFDC)	47	36	-			
.C. Claimant	4	5				
Sucation Status School dropout Student (HS or less) High school graduate (or more)	31 14 55	26 9 64	at I	ta for persons east 15 of the or to JTPA" ard or to PY 1988.	26 weeks NOT AVAILABL	.E
Program Activity Classroom training On-the-job training Job search assistance Work experience Other services	34 23 15 8 20	30 30 16 6 17		· ·	:	
ledian Length of Stay (in days)	99.1	91.0		•		•
Overage Entered Employment Rate Overall Classroom training On-the-job training Job search assistance Work experience Other services	é8 53 85 79 54 69	75 64 87 80 57 74		: : : :		
Overage Hourly Wage at Termination Overall Classroom training On-the-job training Job search assistance Work experience Other services	\$4.93 \$5.18 \$4.99 \$4.95 \$4.26 \$4.73	\$5.18 \$5.56 \$5.24 \$5.10 \$4.45 \$4.72		: : : :		
outh Rates (Averages) Positive Termination Rate	76	82				-
Employability Enhancement Rate	17	15		_		

Table 14. PUBLIC ASSISTANCE RECIPIENTS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics	PY 1988 First Th (July 1988 - M		PY 1987 First Three Quarters (July 1987 · March 1988)		Most Recent Yea (July 1987 -	
and Program Outcomes	PA Recipients	No PA	PA Recipients	No PA	PA Recipients	No PA
Total Terminees	185,400	245,000	196,100	281,400	317,400	446,400
<u>Sex</u> Male Female	34 66	55 45	36 64	55 45	35 65	56 44
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	48 37 12 3	57 26 12 4	48 39 10 3	59 28 10 3	46 41 10 3	60 26 10 4
Age at Enrollment Younger than 19 19·21 Adults, age 22·54 55 and older	18 14 66 2	23 18 53 7	18 15 65 2	22 19 54 5	22 15 61 2	27 18 50 5
Economically Disadvantaged	98	92	98	93	98	92
Receiving AFDC	52	•	53	•	54	•
Receiving Public Assistance (Including AFDC)	100	•	100	•	100	•
U.C. Claimant	3	6	3	7	3	7
<u>Education Status</u> School dropout Student (HS or less) High school graduate (or more)	32 12 56	27 13 60	30 13 57	26 13 61	29 16 54	26 18 56
Program Activity Classroom training On·the-job training Job search assistance Work experience Other services	40 20 15 7 18	27 29 16 7 20	37 23 17 7 16	30 29 18 7 17	39 20 15 9 18	31 26 17 7 19
Median Length of Stay (in days)	104.5	90.2	103.0	90.6	107.3	98.2
Average Entered Employment Rate Overall Classroom training On the job training Job search assistance Work experience Other services	64 49 83 76 50 70	75 65 87 81 58 71	62 50 77 79 39 65	73 63 83 85 54 71	58 47 76 72 38 62	68 58 82 80 49 62
Average Hourly Wage at Termination Overall Classroom training On·the·job training Job search assistance Work experience Other services	\$4.84 \$5.15 \$4.88 \$4.78 \$4.24 \$4.52	\$5.14 \$5.45 \$5.20 \$5.13 \$4.37 \$4.87	\$4.64 \$4.88 \$4.67 \$4.67 \$3.98 \$4.33	\$4.93 \$5.25 \$5.00 \$4.81 \$4.28 \$4.63	\$4.61 \$4.77 \$4.66 \$4.65 \$3.95 \$4.45	\$4.98 \$5.28 \$5.06 \$4.99 \$4.30 \$4.59
Youth Rates (Averages) Positive Termination Rate	72	81	71	79	67	76
Employability Enhancement Rate	18	16	18	15	21	19



Table 15. AFDC RECIPIENTS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics	PY 1988 First Th /July 1988 • M		PY 1987 First TI (July 1987 • I		Most Recent Yea (July 1987	
and Program Outcomes	AFDC Recipients	No AFDC	AFDC Recipients	No AFDC	AFDC Recipients	No AFDC
Total Terminees	96,100	334,300	103,600	373,900	169,800	594,000
Sex						
Male	22	53	23	54	23 77	54
Female	78	47	77	46	77	46
linority Status			1			
White (excluding Hispanic)	43	56	42	58	40	58
Black (excluding Hispanic)	41	28	43	29	46	28
Hispanic	12	12	11	10 3	10	10 3
Other	, ,	4	3	3	3	3
lge at Enrollment						
Younger than 19	20	21	20	20	24	25
19·21	14 65	17	15	18 57	14	17 52
Adults, age 22.54 55 and older	00 1	56 6	64	5/ 5	61	52
conomically Disadvantaged	99	93	98	94	98	93
						73
eceiving AFDC	100	•	100	•	100	•
teceiving Public Assistance	400	27	400	25	100	-
Including AFDC)	100	27	100	25	100	25
J.C. Claimant	2	5	2	6	2	6
ducation Status			1			
School dropout	33	28	30	27	30	27
Student (HS or less)	14	13	16	12	19	17
High school graduate (or more)	53	60	55	61	51	56
Program Activity						
Classroom training	49	28	42	30	44	31
On the job training	15	28	18	29	15	26
Job search assistance Work experience	12 7	17 7	16 8	18 7	14 9	16 7
Other services	17	20	16	16	17	19
ledian Length of Stay (in days)	114.1	90.8	105.3	93.2	113.3	98.9
Average Entered Employment Rate Overal	57	74	59	71	55	67
Classroom training	46	62	51	59	46	55
On the job training	80	87	76	81	75	80
Job search assistance	72	80	75	84	70	79
Work experience Other services	46	57 72	35 61	52 70	41 55	45 64
	"	72	"	70	"	•
overage Hourly Wage at Termination Overall	\$4.83	<b>\$5.0</b> 6	\$4.64	\$4.87	\$4.59	\$4.90
Classr on training	\$5.05	\$5.41	\$4.88	\$5.17	\$4.85	\$5.14
On the job training	\$4.80	\$5.13	\$4.62	\$4.93	\$4.58	\$4.98
Job search assistance	\$4.91	\$5.01	\$4.71	\$4.77	\$4.60	\$4.92
Work experience	\$4.16	\$4.35	\$3.79	\$4.27	\$3.76	\$4.28
Other services	\$4.54	\$4.77	\$4.31	\$4.57	\$4.35	\$4.57
outh Rates (Averages)		20				~.
Positive Termination Rate	69	80	69	78	66	74
Employability Enhancement Rate	20	15	21	15	23	19

Table 16. LONG-TERM AFDC RECIPIENTS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics	PY 1988 First 1 (July 1988 -		PY 1987 First Three Guarters (July 1987 - March 1988)		Most Recent Year PY 1987 (July 1987 - June 1988)		
and Program Outcomes	Long-Term AFDC	All Others	Long-Term AFDC	All Others	Long-Term AFDC	All Others	
Total Terminees	28,300	402,100		•		•	
<u>Sex</u> Male Female	12 88	48 52	:	:		:	
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	44 39 13 3	54 30 12 4		: :	· ·	:	
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	17 7 76 1	21 17 57 5				:	
Economically Disadvantaged	98	94	•	•	•	•	
Receiving AFDC	70	19	•	•	-	•	
Receiving Public Assistance (Including AFDC)	82	40	Data on "long term AFDC				
U.C. Claimant	2	5	recipients" are NOT AVAILABLE				
Education Status School dropout Student (HS or less) High school graduate (or more)	32 12 56	29 13 58	ı	orior to PY 198	8.	: :	
Program Activity Classroom training On-the-job training Job search assistance Work experience Other services	47 19 10 5 18	32 26 16 7 19				:	
Median Length of Stay (in days)	109.5	95.2	-				
Average F:tered Employment Rate Overall classroom training On-the-job training Job search assistance Work experience Other services	62 49 84 66 47 75	71 57 86 80 55 70				: : :	
Av. age Hourly Wage at Termination Overall Classroom training On-the-job training Job search assistance Work experience Other services	\$4.86 \$5.17 \$4.89 \$4.98 \$3.66 \$4.46	\$5.03 \$5.33 \$5.10 \$5.00 \$4.35 \$4.75		: : : :		: : : :	
Youth Rates (Averages) Positive Termination Rate	64	78				-	
Employability Enhancement Rate	19	16					

Table 17. FOOD STAMP RECIPIENTS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics		Three Quarters March 1989)		Three Quarters March 1988)		Year PY 1987 - June 1988)
and Program Outcomes	Food Stamps	No Food Stamps	Food Stamps	No Food Stamps	Food Stamps	No Food Stamp
Total Terminees	148,900	281,500	151,000	326,500	246,500	517,400
Sex Male Female	33 67	53 47	35 65	53 47	34 66	54 46
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	49 36 13 3	56 28 12 4	51 37 9 3	56 30 11 4	48 39 10 3	57 29 10 4
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	18 14 66 2	23 17 54 6	16 14 68 2	22 19 54 5	21 13 64 2	27 18 50 5
Economically Disadvantaged	98	93	98	94	98	93
Receiving AFDC	52	7	52	8	53	8
Receiving Public Assistance (Including AFDC)	100	13	100	14	100	14
J.C. Claimant	3	5	3	6	3	6
<u>Education Status</u> School dropout Student (HS or less) High school graduate (or more)	31 12 57	28 13 59	30 12 58	26 13 61	29 15 55	26 18 55
Program Activity Classroom training On-the-job training Job search assistance Work experience Other services	39 21 15 7 18	29 28 16 7 20	37 24 15 7 16	31 27 18 7 17	39 21 14 9 18	32 25 17 7
<u>dedian Length of Stay (in days)</u>	106.0	91.1	106.9	90.3	109.1	98.6
Average Entered Employment Rate Overail Classroom training On-the-job training Job search assistance Work experience Other services	64 49 83 76 46	73 62 87 80 59 71	62 49 76 77 38 69	72 61 82 84 53 68	59 47 76 73 37 63	67 56 81 78 48 61
Average Hourly Wage at Termination Overall Classroom training On-the-job training Job search assistance Work experience Other services	\$4.81 \$5.09 \$4.90 \$4.70 \$4.17 \$4.50	\$5.12 \$5.44 \$5.16 \$5.13 \$4.38 \$4.84	\$4.64 \$4.84 \$4.63 \$4.79 \$3.94 \$4,35	\$4.90 \$5.21 \$4.98 \$4.75 \$4.26 \$4.60	\$4.62 \$4.77 \$4.62 \$4.74 \$3.88 \$4.51	\$4.93 \$5.21 \$5.04 \$4.91 \$4.28 \$4.54
Youth Rates (Averages) Positive Termination Rate	72	80	70	78	67	74
Employability Enhancement Rate	18	16	18	16	22	19



Table 18. SCHOOL DROPOUTS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics	PY 1988 First T (July 1988 •		PY 1987 First T (July 1987 •		Most Recent Ye (July 1987 -	ar PY 198 June 1988)
and Program Outcomes	School Dropouts	All Others	School Dropouts	All Others	School Dropouts	All Others
Total Terminees	125,300	305,100	131,500	346,000	209,000	554,800
<u>Sex</u> Male Female	50 50	44 56	50 50	47 53	50 50	46 54
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	51 28 18 4	54 32 10 4	53 29 15 3	55 33 8 4	51 31 15 3	55 33 8 4
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	20 18 57 6	21 15 59 4	20 20 55 5	20 16 60 4	22 19 54 5	26 16 55 3
Economically Disadvantaged	94	95	95	95	94	94
Receiving AFDC	26	21	23	21	24	22
Receiving Public Assistance (Including AFDC)	47	41	45	40	45	40
J.C. Claimant	4	5	3	6	4	6
<u>Education Status</u> School dropout Student (HS or less) High school graduate (or more)	100	- 18 82	100	18 82	100	24 76
Program Activity Classroom training On-the-job training Job search assistance Work experience Other services	39 24 16 4 17	31 26 15 8 20	37 24 19 4 17	31 28 17 8 16	39 22 16 5 18	32 24 16 9 19
Median Length of Stay (in days)	<b>95.</b> 5	96.6	96.2	95.5	98.4	103.6
Average Entered Employment Rate Overall Classroom training On-the-job training Job search assistance Work experience Other services	65 48 80 80 53 71	72 61 88 78 55 70	65 50 76 81 46 68	70 60 82 83 48 69	60 44 76 78 49 65	65 57 81 77 43 61
Average Hourly Wage at Termination Overall Classroom training On-the-job training Job search assistance Work experience Other services	\$4.78 \$4.93 \$4.87 \$4.76 \$4.37 \$4.52	\$5.11 \$5.47 \$5.17 \$5.10 \$4.31 \$4.81	\$4.51 \$4.69 \$4.66 \$4.43 \$4.34 \$4.12	\$4.93 \$5.25 \$4.95 \$4.90 \$4.14 \$4.68	\$4.56 \$4.62 \$4.68 \$4.56 \$4.56 \$4.27	\$4.94 \$5.23 \$5.00 \$4.98 \$4.07 \$4.63
Youth Rates (Averages) Positive Termination Rate	72	80	72	78	69	74
Employability Enhancement Rate	13	18	13	18	15	21



Table 19. LIMITED ENGLISH LANGUAGE PROFICIENCY, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics	PY 1988 First T (July 1988 -		PY 1987 First 1 (July 1987 -		Most Recent Ye (July 1987 •	ar PY 198 June 1988)
and Program Outcomes	Limited English	All Others	Limited English	All Others	Limited English	All Others
Total Terminees	18,000	412,400	12,600	464,900	21,900	741,900
<u>Sex</u> Male Female	46 54	46 54	51 49	47 53	51 49	47 53
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	9 8 62 20	55 32 10 3	11 9 53 27	55 33 9 3	13 10 49 27	55 33 9 3
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	15 14 68 3	21 16 58 5	11 10 73 6	20 17 58 4	17 10 67 6	25 17 54 4
Economically Disadvantaged	93	95	94	95	94	94
Receiving AFDC	17	23	16	22	15	23
Receiving Public Assistance (Including AFDC)	37	43	38	41	31	42
J.C. Claimant	8	4	2	5	2	5
Education Status School dropout Student (HS or less) High school graduate (or more)	52 14 34	28 13 59	49 6 44	27 13 60	46 14 40	27 18 56
Program Activity Classroom training On•the-job training Job search assistance Work experience Other services	29 34 14 9 14	33 25 16 7 19	40 26 23 4 8	33 26 17 7 17	42 23 19 5 10	34 24 16 8 19
Median Length of Stay (in days)	67.2	97.7	69.1	96.7	81.0	102.9
Overage Entered Employment Rate Overall Classroom training On the job training Job search assistance Work experience Other services	66 57 90 86 24 35	70 57 85 79 56 72	7.3 555 82 93 67 77	69 57 80 82 47 68	65 50 79 77 56 73	64 53 . 80 77 44 62
Overage Hourly Wage at Termination Overall Classroom training On-the-job training Job search assistance Work experience Other services	\$5.04 \$5.58 \$4.58 \$5.18 \$4.94 \$5.77	\$5.02 \$5.30 \$5.12 \$4.99 \$4.30 \$4.71	\$4.88 \$5.29 \$4.40 \$4.99 \$4.37 \$4.83	\$4.83 \$5.11 \$4.90 \$4.75 \$4.17 \$4.52	\$5.01 \$5.50 \$4.56 \$5.18 \$3.93 \$4.81	\$4.84 \$5.06 \$4.93 \$4.86 \$4.16
(outh Rates (Averages) Positive Termination Rate	68	78	77	76	69	73
Employability Enhancement Rate	22	16	9	16	18	20



Table 20. HANDICAPPED PERSONS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 • March 1989)		PY 1987 First Three Quarters (July 1987 · March 1988)		Most Recent Year ·· PY 1987 (July 1987 · June 1988)	
	Handicapped	Non-Handicapped	Kandi capped	Non-Handicapped	Handicapped	Non-Handicapped
Total Terminees	47,300	383,100	45,800	431,700	85,700	678,100
Sex Male	61	44	62	46	62	45
Female	39	56	38	54	38	55
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	71 19 7 3	51 32 13 4	74 18 6 2	52 34 10 3	76 17 5 3	52 34 11 3
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	32 12 51 5	19 17 59 5	28 15 53 3	19 17 59 4	41 14 41 3	23 17 56 4
Economically Disadvantaged	95	95	94	95	91	94
Receiving AFDC	9	24	11	23	9	24
Receiving Public Assistance (Including AFDC)	31	45	31	42	28	43
U.C. Claimant	3	5	4	5	3	5
Education Status School dropout Student (HS or less) High school graduate (or more)	21 28 51	30 11 59	21 26 53	28 11 61	18 41 41	28 15 57
Program Activity Classroom training On the job training Job search assistance Work experience Other services	31 18 13 11 26	33 26 16 7 18	30 19 20 14 17	33 27 17 6 16	29 16 16 15 23	35 25 16 7
Median Length of Stay (in days)	106.4	95.2	100.5	95.7	115.1	101.1
Average Entered Employment Rate Overall Classroom training On the job training Job search assistance Work experience Other services	63 52 85 70 59 60	71 57 86 80 54 72	64 57 76 77 56 57	69 57 81 83 46 69	56 49 76 71 45 48	65 53 80 78 44 64
Average Hourly Wage at Termination Overall Classroom training On the job training Job search assistance Work experience Other services	\$4.78 \$5.24 \$4.80 \$5.16 \$4.15 \$4.34	\$5.05 \$5.32 \$5.12 \$4.98 \$4.36 \$4.79	\$4.52 \$4.69 \$4.75 \$4.69 \$3.93 \$4.11	\$4.85 \$5.13 \$4.90 \$4.75 \$4.24 \$4.56	\$4.46 \$4.56 \$4.75 \$4.79 \$3.88 \$3.99	\$4.87 \$5.11 \$4.94 \$4.83 \$4.22 \$4.60
Youth Rates (Averages) Positive Termination Rate	75	78	77	76	73	72
Employability Enhancement Rate	21	16	20	16	28	19



Table 21. OFFENDERS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics		Three Quarters - March 1989)		Three Quarters - March 1988)		Year PY 1987 - June 1988)
and Program Outcomes	Offenders	Non-Offenders	Offenders	Non-Offenders	Offenders	Non-Offenders
Total Terminees	37,700	392,800	41,000	436,500	65,100	698,700
Sex Male Female	81 19	43 57	83 17	44 56	84 16	44 56
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	57 31 10 2	53 31 13 4	57 29 12 2	54 33 10 4	56 30 11 3	54 33 10 3
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	22 10 66 2	21 17 58 5	24 18 57 1	20 17 59 4	26 16 58 1	25 17 54 4
Economically Disadvantaged	94	95	93	95	94	94
Receiving AFDC	12	23	10	23	11	23
Receiving Public Assistance (Including AFDC)	33	44	29	42	28	43
U.C. Claimant	4	5	4	5	5	5
Education Status School dropout Student (HS or less) High school graduate (or more)	46 8 46	27 13 59	47 9 43	26 13 61	47 12 41	26 18 56
Program Activity Classroom training On-the-job training Job search assistance Work experience Other services	29 24 19 5 23	33 25 15 7	30 21 22 6 22	33 27 17 7	32 19 22 6 21	34 24 15 8 18
Median Length of Stay (in days)	90.1	96.9	93.7	95.9	95.2	102.8
Average Entered Employment Rate Overall Classroom training On-the-job training Job search assistance Work experience Other services	65 52 79 75 37 64	70 57 86 79 56 71	61 40 77 80 55 56	70 58 81 83 47 70	58 38 75 76 48 55	65 54 80 77 43 63
Average Hourly Wage at Termination Overall Classroom training On the job training Job search assistance Work experience Other services	\$5.05 \$5.05 \$5.08 \$5.29 \$4.46 \$4.83	\$5.02 \$5.33 \$5.09 \$4.96 \$4.31 \$4.72	\$4.72 \$4.83 \$4.83 \$4.89 \$4.59 \$4.27	\$4.84 \$5.13 \$4.89 \$4.75 \$4.14 \$4.55	\$4.74 \$4.86 \$4.86 \$4.84 \$4.54 \$4.54	\$4.86 \$5.09 \$4.93 \$4.87 \$4.13 \$4.55
Youth Rates (Averages) Positive Termination Rate	76	78	76	76	70	73
Employability Enhancement Rate	19	16	26	15	26	19



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Table 22. READING SKILLS BELOW SEVENTH GRADE, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

	PY 1988 First T (July 1988 -		PY 1987 First T (July 1987 -		Most Recent Yea (July 1987 -		
Selected Characteristics and Program Outcomes	Reading Skills Below Grade 7	All Others	Reading Skills Below Grade 7	All Others	Reading Skills Below Grade 7	All Others	
Total Terminees	83,900	346,500		•	-		
<u>Sex</u> Male Female	51 49	45 55		:		:	
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	34 41 19 6	58 28 11 3		: :			
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	29 15 52 3	19 16 60 5				:	
Economically Disadvantaged	95	94		•	-	•	
Receiving AFDC	22	22		•	-	-	
teceiving Public Assistance Including AFDC)	42	43					
J.C. Claimant	3	5	Data for persons with "reading				
<u>ducation Status</u> School dropout Student (HS or less) High school graduate (or more)	39 18 43	27 11 62	skills below the seventh grade level" are NOT AVAILABLE prior to PY 1988.				
Program Activity Classroom training On-the-job training Job search assistance Work experience Other services  Median Length of Stay (in days)	30 25 16 9 21	34 25 16 7 19	:	: : :	:		
overage Entered Employment Rate Overall Classroom training On-the-job training Job search assistance Work experience Other services	66 56 85 76 53 56	71 57 86 80 55 74	: : : :	: : :			
Average Hourly Wage at Termination Overall Classroom training On-the-job training Job search assistance Work experience Other services	\$4.76 \$5.17 \$4.79 \$4.67 \$4.03 \$4.53	\$5.08 \$5.34 \$5.16 \$5.07 \$4.41 \$4.77		: : : :	: : : :		
Youth Rates (Averages) Positive Termination Rate	76	78					
Employability Enhancement Rate	21	15	1 . !		1 .		

Table 23. DISPLACED HOMEMAKERS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

	PY 1988 First (July 1988 -			Three Quarters March 1988)	Most Recent Year •• PY 1987 (July 1987 • June 1988)	
Selected Characteristics and Program Outcomes	Displaced Homemakers	All Others	Displaced Homemakers	All Others	Displaced Homemakers	All Others
Total Terminees	13,700	416,700	13,800	463,700	21,800	742,000
Sex Male Female	5 95	47 53	4 96	49 51	4 96	49 51
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	68 12 15 4	53 31 12 4	75 15 8 2	54 33 10 3	71 16 11 2	54 33 10 4
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	6 6 86 2	21 16 57 5	1 5 85 9	21 18 58 4	2 4 87 7	26 17 54 4
Economically Disadvantaged	97	94	96	95	96	94
eceiving AFDC	60	21	47	21	46	22
eceiving Public Assistance Including AFDC)	75	42	63	40	63	41
.C. Claimant	4	5	6	5	5	5
ducation Status School dropout Student (HS or less) High school graduate (or more)	35 4 61	29 13 58	32 3 65	27 13 60	31 2 66	27 18 55
Program Activity Classroom training On the job training Job search assistance Work experience Other services	50 15 12 3 19	32 26 16 7 19	47 17 16 2 18	32 27 17 7	51 15 14 2 18	34 24 16 8 18
Median Length of Stay (in days)	129.2	95.2	127.7	94.9	125.4	101.4
Average Entered Employment Rate Overall Classroom training On-the job training Job search assistance Work experience Other services	63 53 79 70 47 73	70 57 86 79 55 70	63 48 82 76 67 74	69 57 80 83 48 68	61 48 80 67 79 77	64 53 80 77 44 61
Average Hourly Wage at Termination Overall Classroom training On•the•job training Job search assistance Work experience Other services	\$5.03 \$5.51 \$4.63 \$4.48 \$5.51 \$4.74	\$5.02 \$5.30 \$5.10 \$5.01 \$4.30 \$4.73	\$4.89 \$4.92 \$4.81 \$5.36 \$3.67 \$4.62	\$4.82 \$5.10 \$4.89 \$4.75 \$4.18 \$4.51	\$4.97 \$4.95 \$4.83 \$5.28 \$3.82 \$5.03	\$4.84 \$5.07 \$4.93 \$4.85 \$4.16
<u>(outh Rates (Averages)</u> Positive Termination Rate	72	78	75	76	49	73
Employability Enhancement Rate	17	16	17	16	11	20

Table 24. VETERANS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics		Three Quarters - March 1989)		Three Quarters - March 1988)	Most Recent Year PY 1987 (July 1987 - June 1988)		
and Program Outcomes	Veterans	Non-Veterans	Veterans	Non-Veterans	Veterans	Non-Veterans	
Total Terminees	32,700	397,700	42,500	435,000	60,900	702,900	
Sex			]				
Male Female	92 8	42 58	95 5	43 57	94 6	43 57	
linority Status							
White (excluding Hispanic) Black (excluding Hispanic)	74 20	52 32	68	53	70	53	
Hispanic	4	13	24	33 10	23 5	33 10	
Other	Ž	14	2	104	2	4	
Age at Enrollment Younger than 19	1	23		22	1	27	
19-21	4	17	4	19	5	18	
Adults, age 22-54 55 and older	83 12	56 4	84 12	56 3	83 12	52	
conomically Disadvantaged	90	95	92	95	92	94	
Receiving AFDC	10	23	8	23	10	23	
Receiving Public Assistance (Including AFDC)	32	44	29	42	30	43	
J.C. Claimant	11	4	12	5	12	4	
ducation Status							
School dropout	14	30	13	29	15	28	
Student (HS or less) High school graduate (or more)	86	14 56	1 86	14 57	1 84	19 53	
Program Activity							
Classroom training	26	33	24	34	25	35	
On-the-job training	31	25	39	25	37	23	
Job search assistance Work experience	20	15 7	22	17	23 3	15 8	
Other services	20	19	12	17	13	19	
edian Length of Stay (in days)	88.0	96.9	81.2	97.6	83.0	104.1	
overage Entered Employment Rate Overall	78	69	70	40	77	/7	
Classroom training	63	56	78 63	68 57	77 61	63 52	
On-the-job training	87	85	83	80	85	79	
Job search assistance	77	79	86	82	83	76	
Work experience Other services	72 86	54 69	46 83	48 67	47 81	44 61	
verage Hourly Wage at Termination							
Overall	\$5.88	\$4.94	\$5.76	\$4.72	\$5.87	\$4.74	
Classroom training On-the-job training	\$6.31 \$5.75	\$5.24 \$5.02	\$6.23 \$5.84	\$5.01 \$4.73	\$6.15	\$4.99	
Job search assistance	\$5.67	\$4.93	\$5.04 \$5.29	\$4.73	\$5.99 \$5.62	\$4.76 \$4.77	
Work experience	\$5.76	\$4.26	\$4.61	\$4.17	\$4.97	\$4.14	
Other services	\$5.91	\$4.60	\$5.86	\$4.40	\$5.66	\$4.45	
outh Rates (Averages) Positive Termination Rate	90	78	87	76	80	72	
	"						
Employability Enhancement Rate		17	5	16	2	20	



#### 7. TITLE III PARTICIPANTS

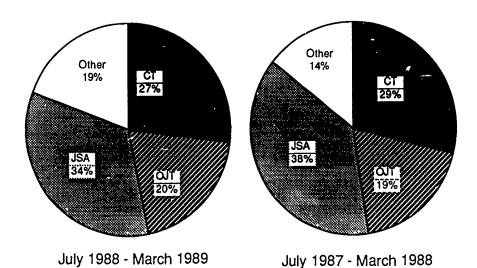
For Title III, JTQS estimates of enrollment and termination levels must be viewed with caution due to several revisions in the Title III sample frame and the apparent shortcomings of frames used prior to PY 1986 (see Technical Note in Section 2 of this paper). Because of the Title III sample frame problems, neither historical enrollment and termination counts nor "on-board" levels are provided. However, the JTQS estimates of Title III participant characteristics as reported in the following material appear to be sound despite the sampling problems, and adjustments to such estimates are not considered necessary. The Title III characteristics and program outcome data are shown in Tables 25 and 26, on pages 40 and 41.

- The estimated number of new enrollees in programs authorized under JTPA Title III during January-March 1989 was 37,000, and the cumulative estimate fc. the first three quarters of PY 1988 was 90,100. The cumulative figure represents an increase of 18 percent relative to the same period of the preceding program year.
- Title III terminations were 22,200 during the third quarter of PY 1988 and 61,000 cumulatively. The cumulative estimate constitutes a two percent decrease compared to the first three quarters of PY 1987. These increases/decreases will be monitored as year-end data become available for the fourth quarter of PY 1988.
- During July 1988-March 1989, 60 percent of the Title III terminees were male, 26 percent were members of minority groups, 88 percent were of prime working age (22-54), and 81 percent had completed high school. More than one-third (37%) were economically disadvantaged, half were unemployment compensation claimants, and less than one-tenth were receiving public assistance.
- Compared to the same period one year earlier, the percentages of males, blacks, unemployment compensation claimants, and high school graduates in Title III decreased, while the proportions of Hispanics, economically disadvantaged persons, public assistance recipients, and school dropouts increased.
- Over the four full program years of JTPA operation (PY 1984-PY 1987, see Table 3), the levels of economically disadvantaged persons and public assistance recipients in Title III have decreased, while the percentages of unemployment compensation claimants and high school graduates have increased.



The distributions of Title III terminees by program activity for the first three quarters of both PY 1988 and PY 1987 are illustrated below. An estimated 47 percent of the July 1988-March 1989 Title III terminees participated in JTPA training programs (CT or OJT -- i.e., classroom training or on-the-job training). An additional 34 percent participated in job search assistance (LSA). The proportions of terminees from CT and JSA decreased slightly comparates a first three quarters of PY 1987.

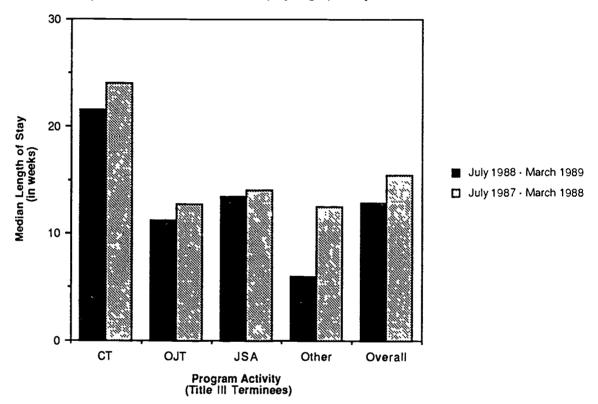
Title III
Program Activity Distributions



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Information on JTPA program outcomes for July 1988-March 1989 Title III terminees is also included in Table 25 (and in Table 26 for earlier years). The July 1988-March 1989 data may be summarized as follows.

The overall median length of stay for July 1988-March 1989 JTPA Title III terminees was an estimated 89.8 days, or approximately 12.8 weeks. This represents a decrease of nearly three weeks compared to the median stay of 15.5 weeks for terminees during the first three quarters of PY 1987. Length of stay for each program activity, including comparable data for PY 1987, is displayed graphically below.



- Clearly, median length of stay decreased in all activities compared to the first three quarters of PY 1987. This was apparently due to an especially large Title III program which targeted Hispanics during the second quarter of PY 1988; most of these participants received "other services" (presumably orientation) and had program stays of only a day or two.
- Of the 61,000 Title III terminees during July 1988-March 1989, 46,700 (or 77%) entered employment at the time of termination. This is slightly lower than the rate of 79 percent for the same period of the preceding year. The decrease may reflect the large second quarter program targeting Hispanics.
- The average hourly wage for July 1988-March 1989 Title III terminees who entered employment at termination was \$7.43, and this was essentially unchanged from the \$7.42 average wage for terminees one year earlier.



Table 25. CURRENT QUARTER and YEAR TO DATE, TITLE III: Distribution of Title III terminees by selected characteristics and program outcomes for the most recent quarter and year to date, with comparative data for the preceding year

Selected Characteristics		nt Quarter • March)	Year to (July -	
and Program Outcomes	PY 1988	PY 1987	PY 1988	PY 1987
Total Terminees	22,200	19,400	61,000	62,000
<u>Sex</u> Male Female	60 40	61 39	60 40	63 37
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	77 13 8 2	77 16 6 1	75 13 11 2	75 17 6 2
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	3 88 9	3 88 8	3 88 8	3 89 7
Economically Disadvantaged	35	29	37	32
Receiving AFDC	1	3	1	2
Receiving Public Assistance (Including AFDC)	8	8	9	6
J.C. Claimant	50	55	50	55
Education Status School dropout Student (HS or less) High school graduate (or more)	17 • 83	14 1 85	19 • 81	15 1 84
Program Activity Classroom training On-the-job training Job search assistance Other services	26 24 36 15	28 18 39 16	27 20 34 19	29 19 38 14
Median Length of Stay (in days)	100.1	102.1	89.8	108.4
Average Entered Employment Rate Overall Classroom training On•the•job training Job search assistance Other services	82 81 90 78 80	79 82 89 73 78	77 75 90 80 58	79 80 92 71 76
Average Hourly Wage at Termination Overall Classrcom training On the job training Job search assistance Other services	\$7.41 \$6.93 \$7.07 \$8.38 \$6.64	\$7.45 \$7.61 \$6.59 \$7.89 \$7.22	\$7.43 \$7.18 \$7.01 \$8.02 \$7.16	\$7.42 \$7.35 \$7.19 \$7.73 \$7.14

Table 26. IIILE III TRENDS: Distribution of Title III terminees by selected characteristics and program outcomes for previous program years

Selected Characteristics		Previous Pr	ogram Years	
and Program Outcomes	PY 1987	PY 1986	PY 1985	PY 1984
Total Terminees	93,600	102,600	83,700	80,100
Sex Male Female	63 37	67 33	58 42	65 35
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	75 18 6 2	77 17 4 2	71 20 7 2	75 18 6 2
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	3 88 9	3 89 8	5 87 8	1 5 88 6
Economically Disadvantaged	31	30	40	51
Receiving AFDC	2	2	3	5
Receiving Public Assistance (Including AFDC)	6	7	11	15
J.C. Claimant	54	56	54	49
Education Status School dropout Student (HS or less) High school graduate (or more)	16 1 84	16 1 83	20 1 80	20 1 80
Program Activity Classroom training On-the-job training Job search assistance Other services	29 19 38 15	31 17 40 13	22 20 38 20	25 18 37 19
Median Length of Stay (in days)	113.9	117.5	114.4	117.9
Average Entered Employment Rate Overall Classroom training On-the-job training Job search assistance Other services	76 77 90 67 77	71 70 89 64 73	68 63 84 66 61	65 64 84 66 49
Average Hourly Wage at Termination Overall Classroom training On-the-job training Job search assistance Other services	\$7.40 \$7.28 \$7.25 \$7.79 \$6.97	\$7.26 \$7.46 \$6.56 \$7.47 \$7.35	\$6.30 \$6.64 \$6.11 \$6.46 \$5.83	\$6.20 \$6.43 \$5.83 \$6.38 \$5.93

#### 8. COMPARISON OF TITLE III WITH ELIGIBLE POPULATION

The table below compares the characteristics of the July 1988-March 1989 Title III terminees with those of the eligible population of displaced workers. Data for the eligible population were compiled from Bureau of Labor Statistics (BLS) information obtained through the Current Population Survey (CPS) for January 1988. Highlights of the comparison are the following.

- Males and whites were somewhat underrepresented in Title III during the first three quarters of PY 1988 compared to the eligible population.
- Title III served larger proportions of Hispanics and persons aged 22-44 than estimated for the eligible population, but a substantially smaller percentage of workers who were at least 45 years of age.

Table 27. COMPARISON WITH TITLE III ELIGIBLES: Distribution of Title III JTPA eligibles compared to July 1988-March 1989 program terminees by selected characteristics

Selected Characteristics	July 1988-March 1989 JTPA Title III <u>Terminees</u>	Eligible Displaced <u>Workers</u>
Estimated Total	61,000	5,130,330 <sup>*</sup>
Percent	100	100
<u>Sex</u> Male Female	60 40	65 35
Minority Status White (excluding Hispanics) Black (excluding Hispanics) Hispanic Other	75 13 11 2	81 11 6 2
Age Younger than 22 22-44 45 and older	3 71 26	1 <sup>**</sup> 62 38
Education Less than high school High school graduate or more	19 81	22 78

As defined by the Bureau of Labor Statistics, U.S. DOL, this estimate represents persons with tenure of three or more years who lost or left a job between January 1983 and January 1988, due to plant closings or moves, slack work, or the abolishment of their positions or shifts.



The BLS data for this category represents 20 and 21 year olds only.

### 9. TITLE III NATIONAL PERFORMANCE STANDARDS

For previous JTPA program years, national performance standards have been in effect for Title IIA programs, but no such standards were developed for Title III. Effective in PY 1989, however, a national entered employment rate standard will be applied for Title III programs. Although this new standard will not take effect until the upcoming JTPA program year, it may be of interest to compare current program performance with the new standard.

- The PY 1989 national performance standard for Title III programs will be an entered employment rate of 64 percent.
- As estimated by JTQS, the Title III entered employment rate for July 1988-March 1989 terminees was 77 percent; a slightly higher rate (79%) was reported for the same period one year earlier. Clearly, the rates for both periods substantially exceed the planned PY 1989 national standard.



#### 10. DETAILED TABLES FOR TITLE III TARGET GROUPS

The following pages contain nine tables that provide detailed JTQS estimates for subgroups of Title III terminees who are of special interest (including those receiving emphasis in the JTPA legislation). Among these are females, minorities, blacks, older workers, and school dropouts. Selected highlights for some of these Title III target groups are summarized below. Greater detail is shown in Tables 28-36 which follow. However, from time to time, some of these Title III subgroups are too small to provide statistically reliable estimates; generally, subgroups of fewer than 3,000 Title III participants (see "Total Terminees" line in each table) should be considered too small for reliable statistical analysis. Caution should also be exercised regarding groups that reflect unacceptably high nonresponse rates; these groups include persons unemployed at least 15 of the 26 weeks prior to JTPA, and persons with reading skills below the seventh grade level.

- Females in Title III during the first three quarters of PY 1988 consisted of larger proportions of blacks, economically disadvantaged persons, and unemployment compensation claimants compared to males. Females stayed in Title III about two weeks longer than males and reported lower wages at termination, but generally experienced higher entered employment rates.
- Title III minorities were comprised of higher percentages of females, economically disadvantaged persons, public assistance recipients, and school dropouts. Also, termination wages were consistently lower for minorities. The lower wages for minorities may reflect their comparatively shorter program stays and somewhat lower participation rates in the JTPA training activities (classroom training and on-the-job training).
- Unemployment compensation claimants in Title III included higher proportions of females, whites and high school graduates compared to non-claimants and they were less often economically disadvantaged or receiving public assistance. Claimants spent about two weeks longer in JTPA than non-claimants and also experienced higher overall entered employment rates and wages at termination.
- Veterans, compared to all other Title III terminees, included larger proportions of males, whites, persons aged 55 and older, unemployment compensation claimants, and high school graduates. Larger proportions of veterans participated in classroom training or job search assistance, and their wages at termination were substantially higher than those of non-veterans.



- School dropouts in Title III were more likely to be Hispanic, age 55 and older, economically disadvantaged, and public assistance recipients compared to all other terminees. Their median length of stay in Title III was unusually brief (about seven weeks), and they experienced comparatively low entered employment rates and average wages at JTPA termination.
- Older workers (age 55+) in Title III were predominantly white and included larger proportions of economically disadvantaged persons, UC claimants, and school dropouts than did other terminees. The older workers participated most commonly in JTPA job search assistance and generally experienced somewhat mixed program outcomes, that is, the overall entered employment rate was lower for older workers, but their overall average hourly wage at JTPA termination was higher than for other terminees.



Table 28. MALES and FEMALES, TITLE III: Distribution of Title III terminees by termination period and selected characteristics and program outcomes

Selected Characteristics	PY 1988 First 1 (July 1988 -			Three Quarters March 1988)	Most Recent Ye (July 1987 -	
and Program Outcomes	Males	Females	Males	Females	Males	Females
Total Terminees	36,300	24,700	39,200	22,800	58,700	34,800
<u>Sex</u> Male Female	100	100	100	100	100	100
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	77 10 11 2	71 17 10 2	80 14 5 1	68 23 7 2	78 14 6 2	69 24 6 2
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	1 4 87 8	2 89 9	2 89 8	3 90 6	2 88 9	3 88 8
Economically Disadvantaged	36	39	36	27	34	26
Receiving AFDC	1	1	1	3	1	3
Receiving Public Assistance (Including AFDC)	8	10	5	8	5	8
U.C. Claimant	48	53	54	57	53	54
Education Status School dropout Student (HS or less) High school graduate (or more)	19 81	19 - 81	16 1 83	13 86	15 1 84	16 1 83
Program Activity Classroom training On the job training Job search assistance Other services	25 21 34 19	29 19 33 19	27 20 39 14	33 17 35 14	26 20 39 15	33 17 36 14
Median Length of Stay (in days)	85.0	97.8	108.0	108.9	112.3	116.1
Average Entered Employment Rate Overall Classroom training On the job training Job search assistance Other services	76 69 90 82 58	78 83 91 77 59	80 82 93 73 74	77 78 91 67 80	78 79 91 71 76	73 75 89 61 78
Average Hourly Wage at Termination Overall Classroom training On-the-job training Job search assistance Other services	\$8.19 \$8.29 \$7.59 \$8.70 \$7.77	\$6.35 \$5.98 \$6.04 \$6.94 \$6.26	\$8.22 \$8.18 \$7.91 \$8.50 \$8.10	\$5.99 \$6.15 \$5.70 \$6.16 \$5.66	\$8.18 \$8.14 \$8.06 \$8.46 \$7.74	\$6.00 \$6.06 \$5.59 \$6.37 \$5.68



Table 29. WHITES (excluding HISPANICS) and MINORITIES, TITLE III: Distribution of Title III terminees by termination period and selected characteristics and program outcomes

Selected Characteristics		Three Quarters March 1989)		Three Quarters - March 1988)	Most Recent Year - PY 1987 (July 1987 - June 1988)	
and Program Outcomes	Whites	Minorities	Whites	Minorities	Whites	Minorities
Total Terminees	45,500	15,500	46,600	15,400	69,900	23,600
<u>Sex</u> Male Female	61 39	54 46	67 33	52 48	66 34	54 46
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	100 - - -	49 43 7	100 - - -	70 24 6	100	70 23 7
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	3 88 10	1 4 90 5	3 89 8	3 91 5	3 87 10	3 91 6
Economically Disadvantaged	31	54	31	38	29	39
Receiving AFDC	1	1	1	5	1	4
Receiving Public Assistance (Including AFDC)	6	16	5	10	5	10
U.C. Claimant	54	40	54	58	54	54
Education Status School dropout Student (HS or less) High school graduate (or more)	14 - 86	34 - 65	13 1 86	21 1 78	14 1 85	20 1 79
Program Activity Classroom training On-the-job training Job search assistance Other services	30 21 36 14	18 18 27 37	30 21 36 13	29 14 41 15	29 21 36 14	28 15 42 15
Median Length of Stay (in days)	104.3	57.4	108.2	109.0	114.5	112.6
Average Entered Employment Rate Overall Classroom training On the job training Job search assistance Other services	81 74 90 81 80	65 79 90 77 35	81 82 93 73 79	72 75 87 67 69	78 79 91 69 79	70 72 88 63 70
Average Hourly Wage at Termination Overall Classroom training On the job training Job search assistance Other services	\$7.52 \$7.25 \$7.05 \$8.07 \$7.43	\$7.11 \$6.89 \$6.87 \$7.81 \$6.49	\$7.62 \$7.44 \$7.39 \$8.07 \$7.34	\$6.72 \$7.04 \$6.25 \$6.75 \$6.56	\$7.58 \$7.38 \$7.47 \$8.03 \$7.17	\$6.79 \$6.95 \$6.29 \$7.10 \$6.33



Table 30. BLACKS (excluding HISPANICS) and NON-BLACKS, TITLE III: Distribution of Title III terminates by termination period and selected characteristics and program outcomes

Selected Characteristics	PY 1988 First (July 1988	Three Quarters March 1989)		Three Quarters - March 1988)	Most Recent Year PY 1987 (July 1987 - June 1988)	
and Program Outcomes	Blacks	Non-Blacks	Blacks	Non-Blacks	Blacks	Non-Blacks
Total Terminees	7,700	53,300	10,700	51,300	16,600	76,900
<u>Sex</u> Male Female	47 53	61 39	50 50	66 34	50 50	65 35
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	100	85 13 2	100	91 - 7 2	100	91 - 7 2
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	3 93 4	- 3 87 9	3 92 5	3 89 8	3 91 6	3 88 9
Economically Disadvantaged	48	36	34	32	35	30
Receiving AFDC	2	1	5	2	5	1
Receiving Public Assistance (Including AFDC)	15	8	11	5	12	5
U.C. Claimant	54	50	57	55	51	54
Education Status School dropout Student (HS or less) High School graduate (or more)	15 - 85	20 - 80	16 1 83	15 1 85	16 1 83	16 1 84
Program Activity Classroom training On the job training Job search assistance Other services	22 23 33 22	27 20 34 19	28 14 43 15	30 20 36 14	28 14 42 15	29 20 37 14
Median Length of Stay (in days)	90.5	89.7	109.2	108.2	111.2	114.6
Average Entered Employment Rate Overall Classroom training On-the-job training Job search assistance Other services	76 81 89 68 71	77 74 90 82 56	69 72 81 65 65	81 82 94 73 79	66 67 82 59 69	78 80 92 69 78
Average Hourly Wage at Termination Overall Classroom training On the job training Job search assistance Other services	\$6.84 \$6.75 \$6.99 \$7.25 \$6.14	\$7.52 \$7.24 \$7.01 \$8.11 \$7.37	\$6.72 \$7.17 \$6.36 \$6.69 \$6.29	\$7.54 \$7.38 \$7.29 \$7.96 \$7.31	\$6.66 \$7.00 \$6.33 \$6.81 \$6.02	\$7.53 \$7.33 \$7.37 \$7.99 \$7.16



Table 31. OLDER WORKERS (age 55+), TITLE III: Distribution of Title III terminees by termination period and selected characteristics and program outcomes

	PY 1988 First 1 (July 1988 -		PY 1987 First 1 (July 1987 -		Most Recent Ye (July 1987 -	
Selected Characteristics and Program Outcomes	Older Workers (age 55+)	All Others	Older Workers (age 55+)	All Others	Older Workers (age 55+)	All Others
Total Terminees	5,200	55,800	4,600	57,400	8,200	85,300
<u>Sex</u> Male Female	58 42	60 40	68 32	63 37	65 35	63 37
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	85 6 8 1	74 13 11 2	84 11 5 1	74 18 6 2	83 11 5	74 18 6 2
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	- - 100	3 96	100	3 97	- - - 100	3 97
Economically Disadvantaged	42	37	30	33	29	32
Receiving AFDC		1	1	2	1	2
Receiving Public Assistance (Including AFDC)	4	9	3	7	3	7
J.C. Claimant	54	50	62	55	56	53
iducation Status School dropout Student (HS or less) High school graduate (or more)	31 - 69	18 82	32 1 68	14 1 86	29 1 70	14 1 85
Program Activity Classroom training On-the-job training Job search assistance Other services	23 15 43 18	27 21 33 19	26 12 48 13	30 20 37 14	21 12 49 18	29 20 37 14
Median Length of Stay (in days)	88.5	90.0	115.9	107.6	120.0	113.2
Average Entered Employment Rate Overall Classroom training On the job training Job search assistance Other services	71 67 92 68 63	77 76 90 82 58	73 79 88 67 76	79 80 92 72 76	65 76 83 56 65	77 78 91 69 78
Average Hourly Wage at Termination Overall Classroom training On the job training Job search assistance Other services	\$7.64 \$6.69 \$7.75 \$8.44 \$6.78	\$7.41 \$7.22 \$6.96 \$7.97 \$7.19	\$7.59 \$7.64 \$7.04 \$7.42 \$8.60	\$7.40 \$7.33 \$7.20 \$7.76 \$7.03	\$7.06 \$7.16 \$6.90 \$7.10 \$6.95	\$7.42 \$7.29 \$7.26 \$7.86 \$6.97

Table 32. UNEMPLOYMENT COMPENSATION CLAIMANTS, TITLE III: Distribution of Title III terminees by termination period and selected characteristics and program outcomes

Selected Characteristics		Three Quarters March 1989)		Three Quarters March 1988)	Most Recent Year PY 1987 (July 1987 - June 1988)		
and Program Outcomes	UC Claimants	Non-Claimants	UC Claimants	Non-Claimants	UC Claimants	Non-Claimants	
Total Terminees	30,600	30,400	34,300	27,700	50,300	43,300	
<u>Sex</u> Malଓ Female	58 42	62 38	62 38	64 36	63 37	63 37	
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	80 13 5 2	69 12 17 2	74 18 7 1	77 17 5 2	75 17 6 2	75 19 5 2	
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	3 88 9	1 3 88 8	2 89 8	4 90 6	2 89 9	4 88 8	
Economically Disadvantaged	31	43	31	35	28	35	
Receiving AFDC		2	1	3	1	3	
Receiving Public Assistance (Including AFDC)	6	12	5	8	5	8	
U.C. Claimant	100		100		100		
Education Status School drepout Student (HS or less) High school graduate (or more)	14 - 86	24 - 75	16 1 84	14 85	16 1 83	15 1 85	
Program Activity Classroom training On-the-job training Job search assistance Other services	27 18 42 13	26 23 25 26	29 14 44 13	30 26 29 15	28 14 4: 14	29 25 30 16	
dian Length of Stay (in days)	97.7	81.8	112.7	100.7	115.3	111.7	
Average Entered Employment Rate Overall Classroom training On the job training Job search assistance Other services	80 73 92 79 81	73 77 89 81 47	77 81 96 70 72	80 80 89 73 80	75 77 94 67 77	77 78 88 69 76	
Average Hourly Wage at Termination Overall Classroom training On-the-job training Job search assistance Other services	\$7.57 \$7.40 \$6.95 \$8.17 \$6.93	\$7.28 \$6.98 \$7.05 \$7.76 \$7.35	\$7.47 \$7.38 \$7.06 \$7.85 \$7.03	\$7.35 \$7.32 \$7.29 \$7.51 \$7.24	\$7.50 \$7.37 \$7.30 \$7.88 \$6.98	\$7.27 \$7.17 \$7.21 \$7.63 \$6.95	



Table 33. UNEMPLOYED AT LEAST 15 OF THE 26 WEEKS PRIOR TO JTPA, TITLE III: Distribution of Title III terminees by termination period and selected characteristics and program outcomes

	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year PY 1987 (July 1987 - June 1988)		
Selected Characteristics and Program Outcomes	Unemployed 15 of 26 Wks Prior	All Others	Unemployed 15 of 26 Wks Prior	All Others	Unemployed 15 of 26 Wks Prior	All Others	
Total Terminees	26,200	34,800		•			
Sex Male Female	58 42	61 39	:	:		:	
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	73 13 12 2	76 12 10 2				· · ·	
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	1 3 85 11	3 90 7	:	• • •		,	
Eccnomically Disadvantaged	45	31		•	.	•	
Receiving AFDC	2	•			- 1	•	
Communication   Control   Control	11	7		Data for persons "unemployed			
U.C. Claimant	45	54	2	at least 15 of th		RIF	
School dropout	21	17		prior to JTPA" are NOT AVAILABLE prior to PY 1988.			
Student (HS or less) High school graduate (or more)	78	83					
Program Activity Classroom training On-the-job training Job search assistance Other services	26 21 35 17	27 19 33 21	:		· · · · · · · · · · · · · · · · · · ·	· · ·	
Median Length of Stay (in days)	91.0	89.0	-	•	.	•	
Average Entered Employment Rate Overall Classroom training On-the-job training Job search assistance Other services	77 79 87 78 59	76 72 93 81 58			: :	:	
Average Hourly Wage at Termination Overall Classroom training On-the-job training Job search assistance Other services	\$7.21 \$7.16 \$6.68 \$7.82 \$6.64	\$7.60 \$7.21 \$7.26 \$8.17 \$7.48			: :	:	

Table 34. SCHOOL DROPOUTS, TITLE III: Distribution of Title III terminees by termination period and selected characteristics and program outcomes

Selected Characteristics	PY 1983 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 / March 1988)		Most Recent Year PY 1987 (July 1987 - June 1988)	
and Program Outcomes	School Dropouts	All Others	School Dropouts	All Others	School Dropouts	All Others
Total Terminees	11,500	49,500	9,300	52,700	14,600	79,000
<u>Sex</u> Male Female	60 40	60 40	67 33	63 37	62 38	63 37
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	54 10 34 2	79 13 6 2	66 19 14 2	77 17 5 1	68 18 13 2	76 18 4 2
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	1 4 80 14	3 90 7	3 81 16	3 91 6	2 81 16	3 90 7
Economically Disadvantaged	55	33	36	IJ2	32	31
Receiving AFOC	2	1	4	2	3	2
Receiving Public Assistance (Including AFDC)	17	7	7	6	7	6
J.C. Claimant	36	53	58	55	56	53
Education Status School dropout Student (HS or less) High school graduate (or more)	100	- - 100	100	1 99	100	1 99
Program Activity Classroom training On-the-job training Job search assistance Other services	14 19 24 43	30 21 36 14	22 19 39 20	31 19 37 13	23 19 38 19	30 19 38 14
Median Length of Stay (in days)	51.3	99.6	107.5	108.6	117.3	113.3
Average Entered Employment Rate Overall Classroom training On-the-job training Job search assistance Other services	57 68 92 76 28	81 76 90 81 80	78 77 96 70 75	79 81 92 71 76	75 76 95 64 73	76 78 89 68 78
Average Hourly Wage at Termination Overall Classroom training On-the-job training Job search assistance Other services	\$6.57 \$6.59 \$6.73 \$6.58 \$6.32	\$7.57 \$7.24 \$7.07 \$8.23 \$7.37	\$6.78 \$6.96 \$6.51 \$6.93 \$6.64	\$7.53 \$7.40 \$7.31 \$7.88 \$7.27	\$6.65 \$6.64 \$7.02 \$6.57 \$6.31	\$7.53 \$7.37 \$7.29 \$8.00 \$7.13



Table 35. READING SKILLS BELOW SEVENTH GRADE, TITLE III: Distribution of Title III terminees by termination period and selected characteristics and program outcomes

	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year PY 1987 (July 1987 - June 1988)	
Selected Characteristics and Program Outcomes	Reading Skills Below Grade 7	All Others	Reading Skills Below Grade 7	All Others	Reading Skills Below Grade 7	All Others
Total Terminees	4,500	56,500				
<u>Sex</u> Male Female	65 35	59 41	:	:		:
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	57 12 28 3	76 13 10 2		:		:
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	5 89 6	3 88 9		:		:
Economically Disadvantaged	45	37				•
Receiving AFDC	2	1			-	•
Receiving Public Assistance (Including AFDC)	20	8	'	·	, ,	
U.C. Claimant	37	51	Data for persons with "reading skills below the seventh grade			
Education Status School dropout	39	17		level" are NOT	AVAILABLE	
Student (HS or less) High school graduate (or more)	61	82 82		prior to PY 198	<b>58.</b>	
Program Activity Classroom training On-the-job training Job search assistance Other services	16 25 32 27	28 20 34 19	:	· · · · · · · · · · · · · · · · · · ·	•	• • •
Median Length of Stay (in days)	71.5	92.2	-	•	-	•
Average Entered Employment Rate Overall Classroom training On-the-job training Job search assistance Other services	81 84 88 87 64	76 75 90 80 58			: : :	
Average Hourly Wage at Termination Overall Classroom training On-the-job training Job search assistance Other services	\$7.14 \$6.37 \$7.15 \$7.83 \$6.62	\$7.46 \$7.23 \$6.99 \$8.03 \$7.22			· · ·	:



Table 36. VETERANS, TITLE III: Distribution of Title III terminees by termination period and selected characteristics and program outcomes

Selected Characteristics	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year PY 1987 (July 1987 - June 1988)	
and Program Outcomes	Veterans	Non-Veterans	Veterans	Non-Veterans	Veterans	Non-Veterans
Total Terminees	11,400	49,600	13,200	48,800	19,800	73,700
<u>Sex</u> Male Female	96 4	51 49	98 2	54 46	98 2	54 46
Minority Status White (excluding Hispanic) Black (excluding Hispanic) Hispanic Other	85 10 5	72 13 12 2	83 13 3	73 18 7 2	81 14 3 1	73 18 6 2
Age at Enrollment Younger than 19 19-21 Adults, age 22-54 55 and older	1 82 16	1 3 89 7	84 16	3 91 5	- 83 17	3 90 7
Economically Disadvantaged	30	39	33	32	33	31
Receiving AFDC		1	1	2	1	2
Receiving Public Assistance (Including AFDC)	6	9	4	7	4	7
U.C. Claimant	56	49	55	55	53	54
Education Status School dropout Student (HS or less) High school graduate (or more)	12 88	21 - 79	13 87	16 1 83	12 - 88	17 1 82
Program Activity Classroom training On-the-job training Job search assistance Other services	29 21 39 10	26 20 32 21	26 22 41 11	29 19 37 15	26 21 42 12	28 19 37 15
Median Length of Stay (in days)	92.6	89.3	104.9	109.0	110.4	114.9
Average Entered Employment Rate Overall Classroom training On-the-job training Job search assistance Other services	76 59 86 83 77	77 79 91 79 56	81 83 93 74 78	78 79 92 70 76	77 78 92 70 74	76 77 90 67 77
Average Hourly Wage at Termination Overall Classroom training On-the-job training Job search assistance Other services	\$8.40 \$7.97 \$8.00 \$8.98 \$7.89	\$7.21 \$7.03 \$6.78 \$7.74 \$7.04	\$8.76 \$8.83 \$8.27 \$9.08 \$8.57	\$7.04 \$6.98 \$6.87 \$7.28 \$6.84	\$8.52 \$8.63 \$8.08 \$8.82 \$8.20	\$7.09 \$6.95 \$6.99 \$7.44 \$6.74



#### 11. COMPARISON OF JTPA WITH CETA

It may also be of interest to compare the characteristics of JTPA participants, as estimated by JTQS, with those of persons who participated in programs funded under the Comprehensive Employment and Training Act (CETA). For this comparison, the CETA estimates are based on data obtained through the Continuous Longitudinal Manpower Survey (CLMS).

Several caveats should be noted due to design differences between the two surveys (JTQS and CLMS). The JTQS estimates are based on a sample of JTPA terminees, while the CLMS data are based on a CETA enrollee sample; however, in both surveys, the characteristics of enrollees and terminees have been shown to be virtually identical. Further, the JTPA group was terminated during a specific time period, JLIY 1988-March 1989 (with varying enrollment dates), but the CETA group was enrolled during a fixed 12-month period, FY 1980 or October 1979-September 1980 (and terminated at various times, including FY 1980 and beyond). Finally, the comparison is limited to Title IIA of JTPA since none of the CETA programs corresponds directly to JTPA Title III. The CETA estimates exclude public service employment (PSE) and programs designed specifically for youth (e.g., YEDPA and summer youth programs).

The Title IIA comparison reveals the following points.

JTPA Title IIA and CETA differed only slightly in terms of sex and minority status breakdowns. Somewhat larger differences may be seen in the proportion of youth (age < 22). For example:

	<u>JTPA</u>	CETA (no PSE)
Percent male	46	48
Percent younger than 22	37	45
Percent age 22 - 44	53	49
Percent white	53	50
Percent black	31	<b>3</b> 5
Percent Hispanic	12	11

A somewhat larger proportion of JTPA Title IIA terminees were economically disadvantaged at program application (95%) compared to CETA (83% -- excluding PSE), due to the strong JTPA legislative emphasis on economic disadvantage within Title IIA.



5.

- AFDC participation was similar for JTPA (22%) and CETA (21%), but overall public assistance (including AFDC) differed by 12 percentage points (43% for JTPA vs. 31% for CETA).
- JTPA Title IIA included smaller proportions of school dropouts and students than did CETA, as shown below. Accordingly, the percentage of high school graduates was larger in JTPA.

	<u>JTPA</u>	<u>CETA (no PSE)</u>
Percent school dropout	29	31
Percent student (HS or less)	13	16
Percent high school graduate	58	<b>5</b> 3

- Only two program activities, classroom training (CT) and on-the-job training (OJT) are directly comparable between JTPA Title IIA and CETA. In CETA, the proportion of CT participants was 10 percentage points higher than in JTPA (43% vs. 33%, respectively), while in JTPA, the percentage of OJT participants was 14 percentage points higher than in CETA (25% vs. 11%, respectively).
- It is possible to make limited comparisons of outcomes for CT and OJT terminees in JTPA and CETA using earlier CETA estimates for enrollees who became terminated during the CLMS data collection period. JTPA Title IIA terminees fared better than the CETA group in terms of program outcomes. In particular, the entered employment rates were especially strong for JTPA, as shown below. It should also be noted that the wage estimates presented here have not been adjusted for inflation.

	JTPA	CETA (no PSE)
Entered Employment Rate		
Overall <sup>1</sup>	70%	41%
СТ	57%	43%
OJT	86%	60%
Average Hourly Wage		
(at Termination)		
Overall <sup>1</sup>	\$5.02	\$4.44
CT	5.31	4.65
OJT	5.09	4.28



<sup>&</sup>lt;sup>1</sup>Note: Overall is defined to be all activities and is not restricted to CT and OJT only.

## APPENDIX A

Comparison of JTQS Data with JASR Performance Data for JTPA Program Year 1988



This appendix will be prepared on an annual basis, that is, when data become available for the full JTPA program year and coinciding with the release of year-end JASR data.

# APPENDIX B

National Employment Data



Table B-1. Quarterly national employment data 1 (in thousands), seasonally adjusted

<u>Time Period</u>	Average Civilian Labor <u>Force</u>	Average Number <u>Employed</u>	Average Number <u>Unemployed</u>	Average Unemploy- ment Rate	Employment Population <u>Ratio</u> 2
Transition Year OctDec. 1983 JanMar. 1984 April-June 1984 Average	112,165	102,583	9,582	8.5%	58.6%
	112,541	103,673	8,868	7.9	59.0
	<u>113,518</u>	<u>105,046</u>	<u>8,472</u>	<u>7.5</u>	<u>59.6</u>
	112,741	103,767	8,974	8.0	59.1
PY 1984 July-Sept. 1984 OctDec. 1984 JanMar. 1985 April-June 1985 Average	113,804	105,359	8,445	7.4	59.7
	114,257	105,944	8,313	7.3	59.8
	114,991	106,620	8,372	7.3	60.1
	<u>115,190</u>	<u>106,819</u>	<u>8,371</u>	<u>7.3</u>	<u>60.0</u>
	114,560	106,186	8,375	7.3	59.9
PY 1985 July-Sept. 1985 OctDec. 1985 JanMar. 1986 April-June 1986 Average	115,494	107,190	8,304	7.2	60.1
	116,183	107,981	8,202	7.1	60.3
	116,919	108,734	8,184	7.0	60.5
	<u>117,695</u>	109,257	<u>8</u> 400	<u>7.2</u>	<u>60.6</u>
	116,573	108,290	8,282	7.1	60.4
PY 1986 July-Sept. 1986 OctDec. 1986 JanMar. 1987 April-June 1987 Average	118,205 118,548 119,085 <u>119,714</u> 118,888	109,967 110,428 111,233 112,200 110,957	8,238 8,120 7,852 <u>7,514</u> 7,931	7.0 6.8 6.6 <u>6.3</u> 6.7	60.8 60.9 61.1 <u>61.5</u> 61.1
PY 1987 July-Sept. 1987 OctDec. 1987 JanMarch 1988 April-June 1988 Average	120,046	112,843	7,203	6.0	61.7
	120,552	113,475	7,077	5.9	61.9
	121,045	114,152	6,893	5.7	62.1
	121,352	114,688	<u>6,664</u>	<u>5.5</u>	<u>62.2</u>
	120,749	113,790	6,959	5.8	62.0
PY 1988 July-Sept. 1988 OctDec. 1988 JanMarch 1989	121,881 122,388 123,291	115,202 115,843 116,900	6,678 6,545 6,391	5.5 5.3 5.2	62.3 62.5 62.9

<sup>&</sup>lt;sup>1</sup>Data represent the civilian non-institutional population 16 years of age and over.

Source: Employment and Earnings, U.S. Dept. of Labor, Bureau of Labor Statistics. Table A-43.

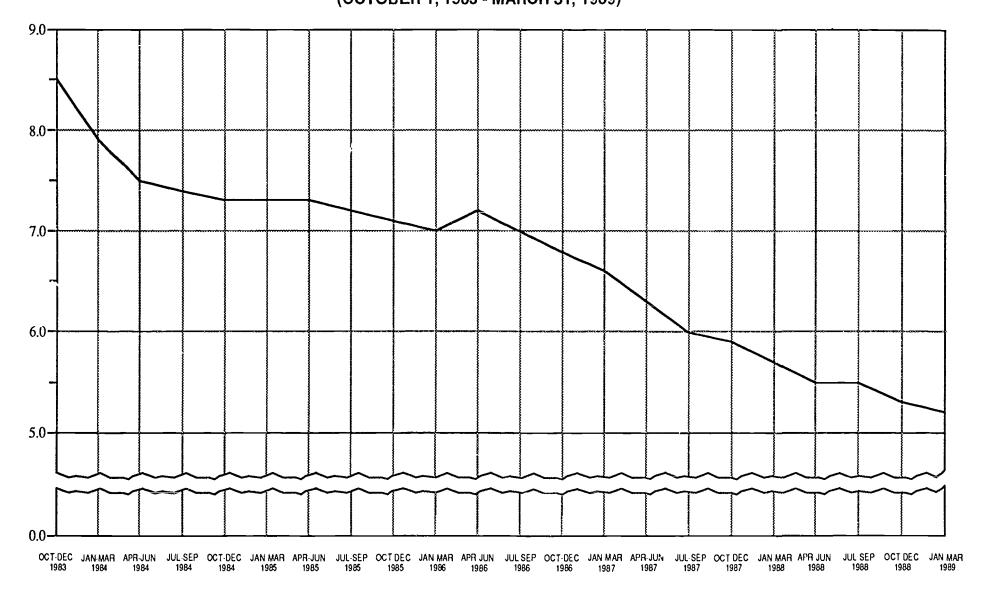


<sup>&</sup>lt;sup>2</sup>Civilian employment as a percent of the civilian non-institutional population 16 years of age and over.

Figure B-1.

NATIONAL UNEMPLOYMENT RATE

(OCTOBER 1, 1983 - MARCH 31, 1989)



SOURCE: BUREAU OF LABOR STATISTICS/U.S. DEPT. OF LABOR

